



PROJECT FUNDING REQUEST

BOARD DATE: March 9, 2023

Team Manager: Mireya Loewe

ACTION REQUESTED

Consider approving by resolution a request from the City of Primera (Cameron County) for \$6,075,000 in financial assistance consisting of \$6,000,000 in financing and \$75,000 in principal forgiveness from the Clean Water State Revolving Fund for planning, design, and construction of a wastewater collection system improvements project.

STAFF RECOMMENDATION

Approve No Action

BACKGROUND

The City of Primera (City) is located in Cameron County, approximately 3 miles northwest of the center of the City of Harlingen. It is part of the Brownsville–Harlingen–Raymondville metropolitan area. The City provides water and wastewater services to a population of approximately 5,257 and 1,542 connections. The City's sanitary sewer system consists of collection pipes and 11 lift stations. The wastewater is then transported for treatment at the City of Harlingen's wastewater treatment plant.

PROJECT NEED AND DESCRIPTION

The City's lift stations were constructed approximately 20 years ago and are not operating within the Texas Commission on Environmental Quality (TCEQ) requirements. Some pumps are not operable, wet wells are deteriorated, discharge piping and valves need to be replaced, electrical components need to be upgraded or repaired, odor control is lacking, and there are no emergency generators on site. In addition, there are five areas within city limits with approximately 160 homes that do not receive sewer service and instead utilize on-site sewage facilities (OSSF), such as septic tanks, which create the possibility of groundwater contamination and health and safety hazards to the residents due to failing OSSFs.

The proposed project will rehabilitate the lift stations, including evaluating and replacing pumps, repairing wet wells and piping, and providing emergency generators and adequate electrical service to the lift stations. The project also includes extension of the collection system to provide first-time sewer service to five areas within city limits. In addition, the project includes development of an asset management plan.

COMMITMENT PERIOD: SIX (6) MONTHS TO EXPIRE SEPTEMBER 30, 2023

PROJECT SCHEDULE

Task	Schedule Date
Closing	June 15, 2023
Engineering Feasibility Report Completion (End of Planning Phase)	December 2, 2023
Design Phase Completion	February 14, 2024
Start of Construction	May 15, 2024
Construction Completion	May 15, 2025

KEY ISSUES

The City qualified for \$75,000 in principal forgiveness for emergency preparedness, \$85,000 in zero-percent financing for an asset management plan, and the remaining \$5,915,000 in equivalency financing.

LEGAL/SPECIAL CONDITIONS

- Water conservation plan adoption
- Executed principal forgiveness agreement
- Return of surplus principal forgiveness funds

Attachments

1. Financial Review
2. Project Budget
3. Resolution (23-)
4. Water Conservation Review
5. Location Map

Financial Review City of Primera

Risk Score: 2A

Audit Reviewed: FY 2021

Key Indicators

Indicator	Result	Benchmark
Population Growth, Average Annual 2010-2020	City: 2.59%	State: 1.49%
Top 10 Customers % of Total Revenue	8%	10-15%
Median Household Income as % of State	75%	100%
Days of Cash on Hand (3-year Average)	535 days	30-149 days
Net Fixed Assets/ Annual Depreciation	26 years	12-24 years
Debt Service Coverage Ratio	1.27x	1.0x
Debt-to-Operating Revenues	4.99	4.00-5.99x
Unemployment Rate (December, 2022)	County: 5.70%	State: 3.60%
Working Capital Ratio	4.50	> 1.0

Key Risk Score Strengths

- A debt service coverage ratio of 1.27x indicates that the City has sufficient revenues to repay the proposed obligation.
- A high working capital ratio provides the City with ample resources to cover short-term liabilities and shows a strong liquidity position.
- The City's days of cash on hand is significantly above benchmark, indicating they can pay operating expenses with the cash available.

Key Risk Score Concerns

- According to staff projections, the City is projected to increase its utility rates incrementally from 2024 to 2032. By 2032, the utility rate is projected to increase by approximately \$7.46.
- The City's unemployment rate is higher compared to the State. Over the last two years, the City's unemployment rate has slowly decreased and is improving.

PLEDGE

Legal Pledge Name	Ad Valorem Tax and Utility System Revenues
Type of Pledge	<input type="checkbox"/> Tax <input type="checkbox"/> Revenue <input checked="" type="checkbox"/> Tax & Revenue <input type="checkbox"/> Contract <input type="checkbox"/> Other
Revenue Pledge Level	<input type="checkbox"/> First <input checked="" type="checkbox"/> Second <input type="checkbox"/> Third <input type="checkbox"/> N/A

RATES AND CHARGES

Average Residential Use	Gallons/Month	Current Rates	Projected Rates (Year 2032)	Current Household Cost Factor	Projected Household Cost Factor
Water	2,000	\$17.50	\$21.23	0.97	1.16
Wastewater	2,000	\$20.05	\$23.78		

TAXES

	2022 Tax Year Rate	Max Projected Tax Rate (Year 2022)	Maximum Allowable Rate	3-Year Avg Current Tax Collections	Assessed Valuation
Maintenance & Operation	\$0.5360	\$0.5360	\$1.50	98%	\$179,448,802
Interest & Sinking	\$0.1240	\$0.1240			
Total Tax Rate	\$0.6600	\$0.6600			

Cost Savings

Based on a 24-year maturity schedule and current interest rates, the City could save approximately \$1,683,813 over the life of the financing. The City is also saving \$75,000 in principal forgiveness.

Responsible Authority	Primera
Program	CWSRF
Commitment Number	L1001565, L1001591, LF1001592
Project Number	73930
List Year	2022
Type of Pledge	Combo Tax and Revenue
Pledge Level (if applicable)	Second Lien
Legal Description	\$5,915,000 City of Primera, Texas, Combination Tax and Subordinate Lien Revenue Certificates of Obligation, Proposed Series 2023, \$85,000 City of Primera, Texas, Combination Tax and Subordinate Lien Revenue Certificates of Obligation, Proposed Series 2023, \$75,000 Principal Forgiveness Agreement
Tax-exempt or Taxable	Tax-Exempt
Refinance	No
Outlay Requirement	Yes
Disbursement Method	Escrow
Outlay Type	Outlay = Escrow Release
Qualifies as Disadvantaged	No
State Revolving Fund Type	Equivalency
Financial Managerial & Technical Complete	N/A
Phases Funded	Planning, Design, and Construction
Pre-Design	Yes
Project Consistent with State Water Plan	N/A
Water Conservation Plan	Approvable
Overall Risk Score	2A

PROJECT TEAM

Team Manager	Financial Analyst	Engineering Reviewer	Environmental Reviewer	Attorney
Mireya Loewe	Chelsea Duran	Rohan Jayasuriya	Lauren Dill	Michael Perez

ISSUE BEING EVALUATED
FOR ILLUSTRATION PURPOSES ONLY
City of Primera

\$5,915,000 City of Primera, Texas Combination Tax and Subordinate Lien Revenue Certificates of Obligation, Proposed Series 2023A

Dated Date: 6/15/2023 Source: CWSRF-EQUIVALENCY
 Delivery Date: 6/15/2023 Rate: 2.39%
 First Interest: 12/15/2023 IUP Year: 2022
 First Principal: 6/15/2024 Case: Tax and Revenue
 Last Principal: 6/15/2048 Admin.Fee: \$ 101,732
 Fiscal Year End: 09/30 Admin. Fee Payment Date: 6/15/2023
 Required Coverage: 1.1 Total Assessed Valuation: \$ 179,448,502

\$85,000 City of Primera, Texas Combination Tax and Subordinate Lien Revenue Certificates of Obligation, Proposed Series 2023B

Dated Date: 6/15/2023 Source: CWSRF-EQUIVALENCY
 Delivery Date: 6/15/2023 Rate: 0.00%
 First Interest: 12/15/2023 IUP Year: 2022
 First Principal: 6/15/2024 Case: Tax and Revenue
 Last Principal: 6/15/2048 Admin.Fee: \$1,462
 Fiscal Year End: 9/30 Admin. Fee Payment Date: 6/15/2023
 Required Coverage: 1.1

FISCAL YEAR	CURRENT TAX RATE	CURRENT TAX REVENUES WITH COLL. @ 98%	PROJECTED NET SYSTEM REVENUES	PROJECTED TOTAL REVENUES	CURRENT DEBT SERVICE	\$5,915,000 ISSUE					\$85,000 ISSUE				DEBT SERVICE	ACTUAL COVERAGE
						PRINCIPAL PAYMENT	INTEREST RATE	INTEREST PAYMENT	TOTAL PAYMENT	PRINCIPAL PAYMENT	INTEREST RATE	INTEREST PAYMENT	TOTAL PAYMENT			
2024	0.1232	\$216,659	\$261,922	\$478,581	\$221,125	\$20,000	1.49%	\$133,395	\$153,395	\$5,000	-	-	\$5,000	\$379,520	1.26	
2025	0.1232	216,659	261,922	478,581	221,400	40,000	1.53%	133,097	173,097	5,000	-	-	5,000	399,497	1.20	
2026	0.1232	216,659	261,922	478,581	245,800	50,000	1.55%	132,485	182,485	5,000	-	-	5,000	433,285	1.10	
2027	0.1232	216,659	311,022	527,680	243,000	100,000	1.58%	131,710	231,710	5,000	-	-	5,000	479,710	1.10	
2028	0.1232	216,659	345,584	562,242	251,000	125,000	1.60%	130,130	255,130	5,000	-	-	5,000	511,130	1.10	
2029	0.1232	216,659	357,024	573,682	243,400	145,000	1.63%	128,130	273,130	5,000	-	-	5,000	521,530	1.10	
2030	0.1232	216,659	379,064	595,723	245,800	165,000	1.65%	125,766	290,766	5,000	-	-	5,000	541,566	1.10	
2031	0.1232	216,659	394,769	611,428	242,800	185,000	1.66%	123,044	308,044	5,000	-	-	5,000	555,844	1.10	
2032	0.1232	216,659	399,971	616,630	245,600	190,000	1.67%	119,973	309,973	5,000	-	-	5,000	560,573	1.10	
2033	0.1232	216,659	399,971	616,630	-	250,000	1.81%	116,800	366,800	5,000	-	-	5,000	371,800	1.66	
2034	0.1232	216,659	399,971	616,630	-	255,000	1.95%	112,275	367,275	5,000	-	-	5,000	372,275	1.66	
2035	0.1232	216,659	399,971	616,630	-	260,000	2.08%	107,302	367,302	5,000	-	-	5,000	372,302	1.66	
2036	0.1232	216,659	399,971	616,630	-	270,000	2.18%	101,894	371,894	5,000	-	-	5,000	376,894	1.64	
2037	0.1232	216,659	399,971	616,630	-	275,000	2.27%	96,008	371,008	5,000	-	-	5,000	376,008	1.64	
2038	0.1232	216,659	399,971	616,630	-	285,000	2.33%	89,766	374,766	5,000	-	-	5,000	379,766	1.62	
2039	0.1232	216,659	399,971	616,630	-	290,000	2.37%	83,125	373,125	5,000	-	-	5,000	378,125	1.63	
2040	0.1232	216,659	399,971	616,630	-	300,000	2.41%	76,252	376,252	5,000	-	-	5,000	381,252	1.62	
2041	0.1232	216,659	399,971	616,630	-	310,000	2.45%	69,022	379,022	-	-	-	-	379,022	1.63	
2042	0.1232	216,659	399,971	616,630	-	315,000	2.48%	61,427	376,427	-	-	-	-	376,427	1.64	
2043	0.1232	216,659	399,971	616,630	-	325,000	2.52%	53,615	378,615	-	-	-	-	378,615	1.63	
2044	0.1232	216,659	399,971	616,630	-	335,000	2.54%	45,425	380,425	-	-	-	-	380,425	1.62	
2045	0.1232	216,659	399,971	616,630	-	345,000	2.56%	36,916	381,916	-	-	-	-	381,916	1.61	
2046	0.1232	216,659	399,971	616,630	-	350,000	2.58%	28,084	378,084	-	-	-	-	378,084	1.63	
2047	0.1232	216,659	399,971	616,630	-	360,000	2.60%	19,054	379,054	-	-	-	-	379,054	1.63	
2048	0.1232	216,659	399,971	616,630	-	370,000	2.62%	9,694	379,694	-	-	-	-	379,694	1.62	
					\$14,789,204	\$2,159,925	\$5,915,000		\$2,264,384	\$8,179,384	\$85,000		-	\$85,000	\$10,424,309	

\$5,915,000 ISSUANCE	
AVERAGE (MATURITY) LIFE	16.05 YEARS
NET INTEREST RATE	2.386%
COST SAVINGS	\$ 1,659,969
AVERAGE ANNUAL REQUIREMENT	\$314,592

\$85,000 ISSUANCE	
AVERAGE (MATURITY) LIFE	9 YEARS
NET INTEREST RATE	0.000%
COST SAVINGS	\$ 23,844
AVERAGE ANNUAL REQUIREMENT	\$3,269

TOTAL AVERAGE ANNUAL REQUIREMENTS	
	\$416,972

Disclaimer: This is a working document and is provided as a courtesy. All information contained herein, including the proposed interest rate, is subject to change upon further review of the TWDB in accordance with 31 Texas Administrative Code Chapters 363, 371, 375, or 384, as applicable. The TWDB does not function as a financial advisor to anyone in connection with this financing. The information contained in this document is used by TWDB staff to analyze the application for financing is illustrative only and does not constitute any guaranty of future rates. The TWDB makes no claim regarding the applicability of the information at closing, at which time actual rates will be set.



Project Budget Summary
Primera
73930 - Lift Station Improvements

Budget Items	TWDB Funds	Total
Construction		
Construction	\$4,549,000.00	\$4,549,000.00
Subtotal for Construction	\$4,549,000.00	\$4,549,000.00
Basic Engineering Services		
Construction Engineering	\$230,000.00	\$230,000.00
Design	\$330,000.00	\$330,000.00
Planning	\$75,000.00	\$75,000.00
Subtotal for Basic Engineering Services	\$635,000.00	\$635,000.00
Special Services		
Application	\$13,000.00	\$13,000.00
Environmental	\$50,000.00	\$50,000.00
Geotechnical	\$20,000.00	\$20,000.00
Permits	\$1,000.00	\$1,000.00
Project Management (by engineer)	\$100,000.00	\$100,000.00
Special Service Other (Emergency Preparedness and Asset Management Plans)	\$160,000.00	\$160,000.00
Surveying	\$63,000.00	\$63,000.00
Testing	\$20,000.00	\$20,000.00
Subtotal for Special Services	\$427,000.00	\$427,000.00
Fiscal Services		
Bond Counsel	\$80,000.00	\$80,000.00
Bond Insurance/Surety	\$0.00	\$0.00
Financial Advisor	\$155,000.00	\$155,000.00
Loan Origination Fee	\$103,194.00	\$103,194.00
Subtotal for Fiscal Services	\$338,194.00	\$338,194.00
Contingency		
Contingency	\$125,806.00	\$125,806.00
Subtotal for Contingency	\$125,806.00	\$125,806.00
Total	\$6,075,000.00	\$6,075,000.00

A RESOLUTION OF THE TEXAS WATER DEVELOPMENT BOARD
APPROVING AN APPLICATION FOR FINANCIAL ASSISTANCE IN THE AMOUNT OF
\$6,075,000 TO THE CITY OF PRIMERA
FROM THE CLEAN WATER STATE REVOLVING FUND
THROUGH THE PROPOSED PURCHASE IN ONE OR MORE SERIES OF
\$6,000,000 CITY OF PRIMERA, TEXAS COMBINATION TAX AND SUBORDINATE LIEN
REVENUE CERTIFICATES OF OBLIGATION
AND
\$75,000 IN PRINCIPAL FORGIVENESS

(23 -)

WHEREAS, the City of Primera (City), located in Cameron County, has filed an application for financial assistance in the amount of \$6,075,000 from the Clean Water State Revolving Fund (CWSRF) to finance the planning, design, and construction of certain wastewater system improvements identified as Project No. 73930; and

WHEREAS, the City seeks financial assistance from the Texas Water Development Board (TWDB) through the TWDB's proposed purchase, in one or more series, of \$6,000,000 City of Primera, Texas Combination Tax and Subordinate Lien Revenue Certificates of Obligation (together with all authorizing documents, (Obligations)), and the execution of a Principal Forgiveness Agreement in an amount of \$75,000, all as is more specifically set forth in the application and in recommendations of the TWDB's staff; and

WHEREAS, the City has offered a pledge of ad valorem taxes and a subordinate lien on the net revenues of the City's water and sewer system as sufficient security for the repayment of the Obligations; and

WHEREAS, the commitment is approved for funding under the TWDB's pre-design funding option, and initial and future releases of funds are subject to 31 TAC § 375.14; and

WHEREAS, the TWDB hereby finds:

1. that the revenue and/or taxes pledged by the City will be sufficient to meet all the Obligations assumed by the City, in accordance with Texas Water Code § 15.607;
2. that the application and assistance applied for meet the requirements of the Federal Water Pollution Control Act, 33 U.S.C. §§ 1251 *et seq.*, as well as state law, in accordance with Texas Water Code § 15.607;
3. that the term of the Obligations does not exceed the expected useful life of the project proposed by the City;
4. that the City has submitted a proposed program of water conservation for the more efficient use of water that will meet reasonably anticipated local needs and

conditions and that incorporates practices, techniques or technology prescribed by the Texas Water Code and TWDB's rules;

5. that the City is receiving \$75,000 in principal forgiveness to conduct an Emergency Preparedness Evaluation as described in the applicable Intended Use Plan; that the City qualifies for financial assistance with a reduced interest rate in order to prepare an Asset Management Plan as described in the applicable Intended Use Plan;

NOW THEREFORE, based on these findings, the TWDB resolves as follows:

A commitment is made by the TWDB to the City of Primera for financial assistance in the amount of \$6,075,000 from the Clean Water State Revolving Fund through the TWDB's proposed purchase, in one or more series, of \$6,000,000 City of Primera, Texas Combination Tax and Subordinate Lien Revenue Certificates of Obligation and the execution of a Principal Forgiveness Agreement in the amount of \$75,000. This commitment will expire on September 30, 2023.

Such commitment is conditioned as follows:

Standard Conditions:

1. this commitment is contingent on a future sale of bonds by the TWDB or on the availability of funds on hand as determined by the TWDB. If the financial assistance is funded with available cash-on-hand, the TWDB reserves the right to change the designated source of funds to bond proceeds issued for the purpose of reimbursing funds used to provide the financial assistance approved in this Resolution;
2. this commitment is contingent upon the issuance of a written approving opinion of the Attorney General of the State of Texas stating that all of the requirements of the laws under which said Obligations were issued have been complied with; that said Obligations were issued in conformity with the Constitution and laws of the State of Texas; and that said Obligations are valid and binding obligations of the City;
3. this commitment is contingent upon the City's compliance with all applicable requirements contained in 31 TAC Chapter 375;
4. the Obligations must provide that the City agrees to comply with all of the conditions set forth in the TWDB Resolution, which conditions are incorporated herein;
5. the Obligations must provide that the Obligations can be called for early redemption on any date beginning on or after the first interest payment date which is 10 years from the dated date of the Obligations, at a redemption price of par, together with accrued interest to the date fixed for redemption;

6. the City, or an obligated person for whom financial or operating data is presented to the TWDB in the application for financial assistance either individually or in combination with other issuers of the City's Obligations or obligated persons, will, at a minimum, regardless of the amount of the Obligations, covenant to comply with requirements for continuing disclosure on an ongoing basis substantially in the manner required by Securities and Exchange Commission (SEC) in 17 CFR § 240.15c2-12 (Rule 15c2-12) and determined as if the TWDB were a Participating Underwriter within the meaning of such rule, such continuing disclosure undertaking being for the benefit of the TWDB and the beneficial owners of the City's Obligations, if the TWDB sells or otherwise transfers such Obligations, and the beneficial owners of the TWDB's bonds if the City is an obligated person with respect to such bonds under SEC Rule 15c2-12;
7. the Obligations must contain a provision requiring the City to levy a tax and/or maintain and collect sufficient rates and charges, as applicable, to produce system funds in an amount necessary to meet the debt service requirements of all outstanding obligations and to maintain the funds established and required by the Obligations;
8. the Obligations must include a provision requiring the City to use any loan proceeds from the Obligations that are determined to be remaining unused funds, which are those funds unspent after the original approved project is completed, for enhancements to the original project that are explicitly approved by the Executive Administrator or if no enhancements are authorized by the Executive Administrator, requiring the City to submit a final accounting and disposition of any unused funds;
9. the Obligations must include a provision requiring the City to use any loan proceeds from the Obligations that are determined to be surplus funds remaining after completion of the project and completion of a final accounting in a manner as approved by the Executive Administrator;
10. the Obligations must contain a provision that the TWDB may exercise all remedies available to it in law or equity, and any provision of the Obligations that restricts or limits the TWDB's full exercise of these remedies shall be of no force and effect;
11. loan proceeds are public funds and, as such, the Obligations must include a provision requiring that these proceeds shall be held at a designated state depository institution or other properly chartered and authorized institution in accordance with the Public Funds Investment Act, Government Code, Chapter 2256, and the Public Funds Collateral Act, Government Code, Chapter 2257;
12. loan proceeds shall not be used by the City when sampling, testing, removing or disposing of contaminated soils and/or media at the project site. The Obligations shall include an environmental indemnification provision wherein the City agrees to indemnify, hold harmless and protect the TWDB from any and all claims, causes of

action or damages to the person or property of third parties arising from the sampling, analysis, transport, storage, treatment and disposition of any contaminated sewage sludge, contaminated sediments and/or contaminated media that may be generated by the City, its contractors, consultants, agents, officials and employees as a result of activities relating to the project to the extent permitted by law;

13. prior to closing, the City shall submit documentation evidencing the adoption and implementation of sufficient system rates and charges and/or the levy of an interest and sinking tax rate (if applicable) sufficient for the repayment of all system debt service requirements;
14. prior to closing, and if not previously provided with the application, the City shall submit executed contracts for engineering, and, if applicable, financial advisor and bond counsel contracts, for the project that are satisfactory to the Executive Administrator. Fees to be reimbursed under the contracts must be reasonable in relation to the services performed, reflected in the contract, and acceptable to the Executive Administrator;
15. prior to closing, when any portion of the financial assistance is to be held in escrow or in trust, the City shall execute an escrow or trust agreement, approved as to form and substance by the Executive Administrator, and shall submit that executed agreement to the TWDB;
16. the Executive Administrator may require that the City execute a separate financing agreement in form and substance acceptable to the Executive Administrator;
17. the Obligations must provide that the City will comply with all applicable TWDB laws and rules related to the use of the financial assistance;
18. the Obligations must provide that the City must comply with all conditions as specified in the final environmental finding of the Executive Administrator when issued, including the standard emergency discovery conditions for threatened and endangered species and cultural resources;
19. the Obligations must contain a provision requiring the City to maintain insurance coverage sufficient to protect the TWDB's interest in the project;
20. the City must immediately notify the TWDB, in writing, of any suit against it by the Attorney General of Texas under Texas Penal Code § 1.10(f) (related to federal laws regulating firearms, firearm accessories, and firearm ammunition);
21. the Obligations must provide that the City will submit annually, an audit prepared by a certified public accountant in accordance with generally accepted auditing standards;

Conditions Related to Tax-Exempt Status:

22. the City's bond counsel must prepare a written opinion that states that the interest on the Obligations is excludable from gross income or is exempt from federal income taxation. Bond counsel may rely on covenants and representations of the City when rendering this opinion;
23. the City's bond counsel opinion must also state that the Obligations are not "private activity bonds." Bond counsel may rely on covenants and representations of the City when rendering this opinion;
24. the Obligations must include a provision prohibiting the City from using the proceeds of this loan in a manner that would cause the Obligations to become "private activity bonds" within the meaning of section 141 of the Internal Revenue Code of 1986, as amended (Code) and the Treasury Regulations promulgated thereunder (Regulations);
25. the Obligations must provide that no portion of the proceeds of the loan will be used, directly or indirectly, in a manner that would cause the Obligations to be "arbitrage bonds" within the meaning of section 148(a) of the Code and Regulations, including to acquire or to replace funds which were used, directly or indirectly, to acquire Nonpurpose Investments (as defined in the Code and Regulations) which produce a yield materially higher than the yield on the TWDB's bonds that are issued to provide financing for the loan (Source Series Bonds), other than Nonpurpose Investments acquired with:
 - a. proceeds of the TWDB's Source Series Bonds invested for a reasonable temporary period of up to three (3) years after the issue date of the Source Series Bonds until such proceeds are needed for the facilities to be financed;
 - b. amounts invested in a bona fide debt service fund, within the meaning of section 1.148-1(b) of the Regulations; and
 - c. amounts deposited in any reasonably required reserve or replacement fund to the extent such amounts do not exceed the least of maximum annual debt service on the Obligations, 125% of average annual debt service on the Obligations, or 10 percent of the stated principal amount (or, in the case of a discount, the issue price) of the Obligations;
26. the Obligations must include a provision requiring the City take all necessary steps to comply with the requirement that certain amounts earned on the investment of gross proceeds of the Obligations be rebated to the federal government in order to satisfy the requirements of section 148 of the Code. The Obligations must provide that the City will:

- a. account for all Gross Proceeds, as defined in the Code and Regulations, (including all receipts, expenditures and investments thereof) on its books of account separately and apart from all other funds (and receipts, expenditures and investments thereof) and retain all records of such accounting for at least six years after the final Computation Date. The City may, however, to the extent permitted by law, commingle Gross Proceeds of its loan with other money of the City, provided that the City separately accounts for each receipt and expenditure of such Gross Proceeds and the obligations acquired therewith;
 - b. calculate the Rebate Amount, as defined in the Code and Regulations, with respect to its loan, not less frequently than each Computation Date, in accordance with rules set forth in section 148(f) of the Code, section 1.148-3 of the Regulations, and the rulings thereunder. The City shall maintain a copy of such calculations for at least six years after the final Computation Date;
 - c. as additional consideration for the making of the loan, and in order to induce the making of the loan by measures designed to ensure the excludability of the interest on the TWDB's Source Series Bonds from the gross income of the owners thereof for federal income tax purposes, pay to the United States the amount described in paragraph (b) above within 30 days after each Computation Date;
 - d. exercise reasonable diligence to assure that no errors are made in the calculations required by paragraph (b) and, if such error is made, to discover and promptly to correct such error within a reasonable amount of time thereafter, including payment to the United States of any interest and any penalty required by the Regulations;
27. the Obligations must include a provision prohibiting the City from taking any action that would cause the interest on the Obligations to be includable in gross income for federal income tax purposes;
 28. the Obligations must provide that the City will not cause or permit the Obligations to be treated as "federally guaranteed" obligations within the meaning of section 149(b) of the Code;
 29. the transcript must include a No Arbitrage Certificate or similar Federal Tax Certificate setting forth the City's reasonable expectations regarding the use, expenditure and investment of the proceeds of the Obligations;
 30. the Obligations must contain a provision that the City will refrain from using the proceeds provided by this TWDB commitment or the proceeds of any prior bonds to pay debt service on another issue more than 90 days after the date of issue of the Obligations in contravention of the requirements of section 149(d) of the Code (relating to advance refundings);

31. the transcript must include evidence that the information reporting requirements of section 149(e) of the Code will be satisfied. This requirement may be satisfied by filing an IRS Form 8038 with the Internal Revenue Service. In addition, the applicable completed IRS Form 8038 or other evidence that the information reporting requirements of section 149(e) have been satisfied must be provided to the Executive Administrator within fourteen (14) days of closing. The Executive Administrator may withhold the release of funds for failure to comply;
32. the Obligations must provide that neither the City nor a related party thereto will acquire any of the TWDB's Source Series Bonds in an amount related to the amount of the Obligations to be acquired from the City by the TWDB;
33. the City's federal tax certificate shall provide that the weighted average maturity of the Obligations purchased by the TWDB does not exceed 120% of the weighted average reasonably expected economic life of the Project;

State Revolving Fund Conditions:

34. the City shall submit outlay reports with sufficient documentation on costs on a quarterly or monthly basis in accordance with TWDB outlay report guidelines;
35. the Obligations must include a provision stating that all laborers and mechanics employed by contractors and subcontractors for projects shall be paid wages at rates not less than those prevailing on projects of a similar character in the locality in accordance with the Davis-Bacon Act, and the U.S. Department of Labor's implementing regulations. The City, all contractors, and all sub-contractors shall ensure that all project contracts mandate compliance with Davis-Bacon. All contracts and subcontracts for the construction of the project carried out in whole or in part with financial assistance made available as provided herein shall insert in full in any contract in excess of \$2,000 the contracts clauses as provided by the TWDB;
36. the Obligations must include a provision stating that the City shall provide the TWDB with all information required to be reported in accordance with the Federal Funding Accountability and Transparency Act of 2006, Pub. L. 109-282, as amended by Pub. L. 110-252. The City shall obtain a Data Universal Numbering System (DUNS) Number and shall register with System for Award Management (SAM), and maintain current registration at all times during which the Obligations are outstanding;
37. the Obligations shall provide that all loan proceeds will be timely and expeditiously used, as required by 40 CFR § 35.3135(d), and also shall provide that the City will adhere to the approved project schedule;

38. the Obligations and Principal Forgiveness Agreement must contain a covenant that the City will abide by all applicable construction contract requirements related to the use of iron and steel products produced in the United States, as required by 31 TAC § 375.3, 33 U.S.C. § 1388, and related State Revolving Fund Policy Guidelines;
39. the Obligations must contain language detailing compliance with the requirements set forth in 33 U.S.C. § 1382 *et seq.* related to maintaining project accounts containing financial assistance for planning, design, acquisition, or construction, as applicable, in accordance with generally accepted accounting principles (GAAP). These standards and principles also apply to the reporting of underlying infrastructure assets;
40. The Obligations and Principal Forgiveness Agreement must contain a covenant that the City shall abide by the prohibition on certain telecommunications and video surveillance services or equipment as required by 2 CFR § 200.216;

Clean Water State Revolving Fund Conditions:

41. the City shall pay at closing an origination fee approved by the Executive Administrator of the TWDB pursuant 31 TAC Chapter 375;
42. prior to release of funds for professional consultants including, but not limited to, the engineer, financial advisor, and bond counsel, as appropriate, the City must provide documentation that it has met all applicable state procurement requirements as well as all federal procurement requirements under the Disadvantaged Business Enterprises program;
43. prior to release of funds for professional services related to architecture or engineering, including but not limited to contracts for program management, construction management, feasibility studies, preliminary engineering, design, engineering, surveying, mapping, or other architectural and engineering services as defined in 40 U.S.C. § 1102(2)(A)–(C), the City must provide documentation that it has met all applicable federal procurement requirements as more specifically set forth in 40 U.S.C. § 1101 *et seq* and 33 U.S.C. § 1382(b)(14).

PROVIDED, however, the commitment is subject to the following special conditions:

Special Conditions:

44. prior to closing, the City shall adopt and implement the water conservation program approved by the TWDB;
45. prior to closing, the City shall execute a Principal Forgiveness Agreement in a form and substance acceptable to the Executive Administrator;

46. the Principal Forgiveness Agreement must include a provision stating that the City shall return any principal forgiveness funds that are determined to be surplus funds in a manner determined by the Executive Administrator;

APPROVED and ordered of record this 9th day of March 2023.

TEXAS WATER DEVELOPMENT BOARD

Brooke T. Paup, Chairwoman

DATE SIGNED: _____

ATTEST:

Jeff Walker, Executive Administrator

Review Date:

Project ID:

Water
Wastewater
Other

WATER CONSERVATION REVIEW

Entity:

Other entity:

WATER CONSERVATION PLAN DATE:**Approvable****Adopted**

	Total GPCD	Residential GPCD	Water Loss GPCD
Baseline			
5-year Goal			
10-year Goal			

WATER LOSS AUDIT YEAR:

Service connections:

Length of main lines (miles):

Water Loss GCD:

Retail population:

Connections per mile:

Water Loss GPCD:

ILI¹:

1 – Infrastructure Leakage Index only applicable if > 16 connections per mile and > 3,000 service connections

WATER LOSS THRESHOLDS

Water Loss Project:

Wholesale Adjusted:

Threshold Type:

Apparent Loss Gallons per connection per day	Real Loss Gallons per mile per day	Real Loss Gallons per connection per day	Apparent Loss Threshold Gallons per connection per day	Real Loss Threshold Gallons per mile per day	Real Loss Threshold Gallons per connection per day

Does the applicant meet Water Loss Threshold Requirements?

Yes**No****NA****ADDITIONAL INFORMATION****STAFF NOTES AND RECOMMENDATIONS**

DEFINITIONS

Adopted refers to a water conservation plan that meets the minimum requirements of the water conservation plan rules and has been formally approved and adopted by the applicant's governing body.

Apparent losses are paper losses that occur when the water reaches a customer, but the volume is not accurately measured and/or recorded due to unauthorized consumption, customer meter inaccuracy, or billing system and collection data errors.

Approvable refers to a water conservation plan that substantially meets the minimum requirements of the water conservation plan rules but has not yet been adopted by the applicant's governing body.

Best Management Practices are voluntary efficiency measures that save a quantifiable amount of water, either directly or indirectly, and that can be implemented within a specific time frame.

GPCD means gallons per capita per day.

GCD means gallons per connection per day.

Infrastructure Leakage Index (ILI) is the current annual real loss divided by the unavoidable annual real loss (theoretical minimum real loss) and only applies to utilities with more than 3,000 connections and a connection density of more than 16 connections per mile. The **ILI** is recommended to be less than 3 if water resources are greatly limited and difficult to develop, between 3 and 5 if water resources are adequate to meet long-term needs but water conservation is included in long-term water planning, and between 5 and 8 if water resources are plentiful, reliable, and easily extracted. The **ILI** is recommended as a bench marking tool, but until there is increased data validity of the variables used in the calculation, the **ILI** should be viewed with care.

NA means not applicable.

Real losses are the physical losses, largely leakage, from the infrastructure: mains, valves, and storage tank overflows. Real loss constitutes background leakage (unreported and difficult to detect), unreported leakage (leaks that do not surface but could be detected), and reported leakage (leaks that often surface and those that are detected by the utility through leak detection).

Residential GPCD is the amount of residential water use (single and multi-family customer use) divided by the residential population divided by 365.

Total GPCD is the amount of total system input volume divided by the retail population divided by 365.

Total water loss is the sum of the apparent and real water losses.

Water loss is the difference between the input volume and the authorized consumption within a water system. Water Loss consists of real losses and apparent losses.

Water Loss GPCD is the amount of water loss divided by the retail population divided by 365.

Water Loss per Connection per Day Calculated as the water loss volume divided by the number service connections divided by 365. This indicator allows for reliable performance tracking in the water utility's efforts to reduce water losses. It replaces water loss percentage.

Water Loss Thresholds are levels of real and apparent water loss determined by the size and connection density of a retail public utility, at or above which a utility receiving financial assistance from the Texas Water Development Board must use a portion of that financial assistance to mitigate the utility's system water loss.

Wholesale Adjusted represents that some utilities provide large volumes of wholesale water to other providers that travel through the general distribution system, so a calculation has been established to adjust for that volume of wholesale water. These adjustments are only applicable for use in determining whether a utility meets or exceeds water loss thresholds in review of their application for financial assistance. These adjustments should not be used for performance tracking or benchmarking.



City of Primera Cameron County

