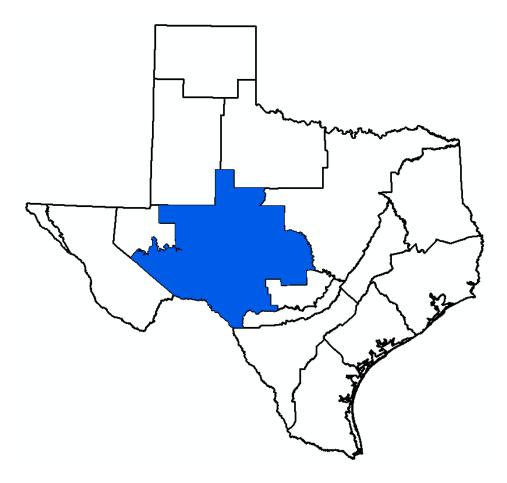
GMA 7 Explanatory Report - Final

Ogallala and Dockum Aquifers



Prepared for:

Groundwater Management Area 7

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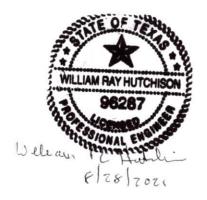
Ogallala and Dockum Aquifers

Geoscientist and Engineering Seal

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Dr. Hutchison completed the analyses and model simulations described in this report, and was the principal author of the final report.



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1.0 Groundwater Management Area 7

Groundwater Management Area 7 is one of sixteen groundwater management areas in Texas and covers that portion of west Texas that is underlain by the Edwards-Trinity (Plateau) Aquifer (Figure 1).

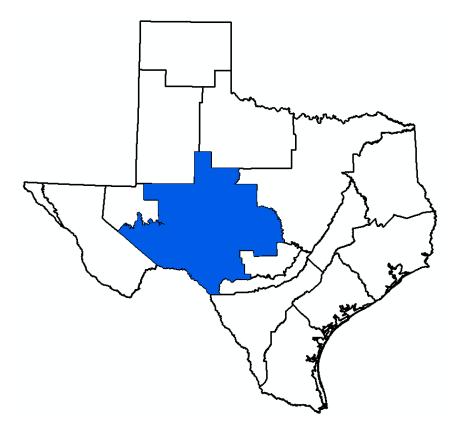


Figure 1. Groundwater Management Area 7

Groundwater Management Area 7 covers all or part of the following counties: Coke, Coleman, Concho, Crockett, Ector, Edwards, Gillespie, Glasscock, Irion, Kimble, Kinney, Llano, Mason, McCulloch, Menard, Midland, Mitchell, Nolan, Pecos, Reagan, Real, Runnels, San Saba, Schleicher, Scurry, Sterling, Sutton, Taylor, Terrell, Tom Green, Upton, and Uvalde (Figure 2).

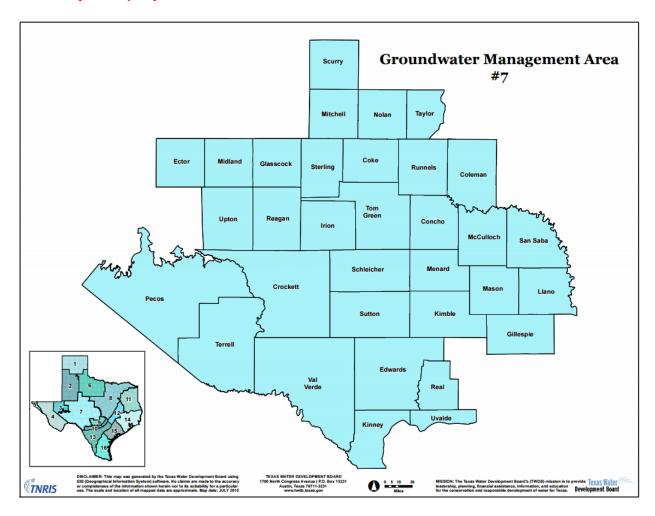


Figure 2. GMA 7 Counties (from TWDB)

There are 20 groundwater conservation districts in Groundwater Management Area 7: Coke County Underground Water Conservation District, Crockett County Groundwater Conservation District, Glasscock Groundwater Conservation District, Hickory Underground Water Conservation District No. 1, Hill County Underground Water Conservation District, Irion County Water Conservation District, Kimble County Groundwater Conservation District, Kinney County Groundwater Conservation District, Lipan-Kickapoo Water Conservation District, Lone Wolf Groundwater Conservation District, Menard County Underground Water District, Middle Pecos Groundwater Conservation District, Plateau Underground Water Conservation and Supply District, Real-Edwards Conservation and Reclamation District Santa Rita Underground Water Conservation District, Sterling County Underground Water Conservation District, Sutton County Underground Water Conservation District, Terrell County Groundwater Conservation District, Uvalde County Underground Water Conservation District, and Wes-Tex Groundwater Conservation District (Figure 3).

The Edwards Aquifer Authority is also partially inside of the boundaries of GMA 7, but are exempt from participation in the joint planning process.

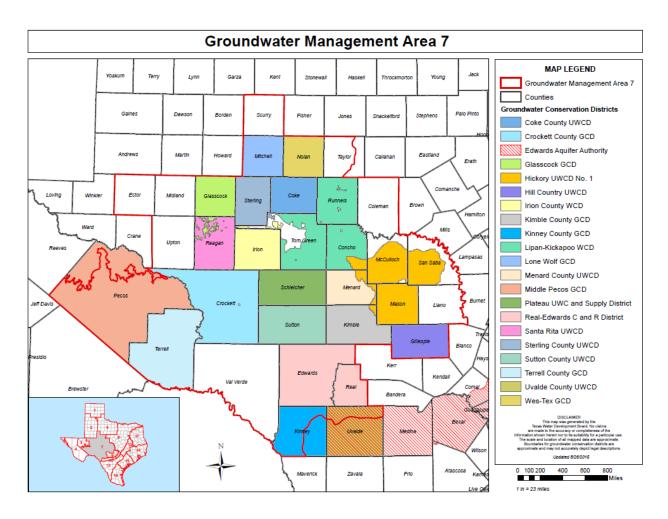


Figure 3. Groundwater Conservation Districts in GMA 7 (from TWDB)

The explanatory report covers the Dockum and Ogallala aquifers. As described in George and others (2011):

The Dockum Aquifer is a minor aquifer found in the northwest part of the state. It is defined stratigraphically by the Dockum Group and includes, from oldest to youngest, the Santa Rosa Formation, the Tecovas Formation, the Trujillo Sandstone, and the Cooper Canyon Formation. The Dockum Group consists of gravel, sandstone, siltstone, mudstone, shale, and conglomerate. Groundwater located in the sandstone and conglomerate units is recoverable, the highest yields coming from the coarsest grained deposits located at the middle and base of the group. Typically, the waterbearing sandstones are locally referred to as the Santa Rosa Aquifer. The water quality in the aquifer is generally poor—with freshwater in outcrop areas in the east and brine in the western subsurface portions of the aquifer—and the water is very hard. Naturally occurring radioactivity from uranium present within the aquifer has resulted in gross alpha radiation in excess of the state's primary drinking water standard. Radium-226 and -228 also occur in amounts above acceptable standards. Groundwater from the aquifer is used for irrigation, municipal water supply, and oil field waterflooding operations, particularly in the southern High Plains. Water level

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declines and rises have occurred in different areas of the aquifer. The regional water planning groups, in their 2006 Regional Water Plans, recommended several water management strategies that use the Dockum Aquifer, including new wells, desalination, and reallocation.

The Ogallala Aquifer is the largest aquifer in the United States and is a major aquifer of Texas underlying much of the High Plains region. The aquifer consists of sand, gravel, clay, and silt and has a maximum thickness of 800 feet. Freshwater saturated thickness averages 95 feet. Water to the north of the Canadian River is generally fresh, with total dissolved solids typically less than 400 milligrams per liter; however, water quality diminishes to the south, where large areas contain total dissolved solids in excess of 1,000 milligrams per liter. High levels of naturally occurring arsenic, radionuclides, and fluoride in excess of the primary drinking water standards are also present. The Ogallala Aquifer provides significantly more water for users than any other aquifer in the state. The availability of this water is critical to the economy of the region, as approximately 95 percent of groundwater pumped is used for irrigated agriculture. Throughout much of the aquifer, groundwater withdrawals exceed the amount of recharge, and water levels have declined fairly consistently through time. Although water level declines in excess of 300 feet have occurred in several areas over the last 50 to 60 years, the rate of decline has slowed, and water levels have risen in a few areas. The regional water planning groups for the Panhandle and Llano Estacado regions, in their 2006 Regional Water Plans, recommended numerous water management strategies using the Ogallala Aquifer, including drilling new wells, developing well fields, overdrafting, and reallocating supplies.

2.0 Desired Future Condition

2.1 2010 Desired Future Conditions

GMA 7 adopted a desired future condition for the Ogallala Aquifer on July 29, 2010 as follows:

- ".. through the year 2060:
- 1) Total decline in volume of water within Ector, Glasscock, and Midland counties in the southern portion of the Ogallala aquifer within GMA 7 at the end of the fifty-year period shall not exceed 50 percent of the volume of the aquifer in 2010.
- 2) The Ogallala Aquifer is not relevant for joint planning purposes in all other areas of GMA 7.

GMA 7 adopted a desired future condition for the Dockum Aquifer on July 29, 2010 as follows:

- ".. through the year 2060:
- 1) Upper Dockum, as delineated in figure 1 of TWDB GAM Run 10-001: net total drawdown not to exceed 29 feet in Midland County; and
- 2) Lower Dockum, as delineated in figure 1 of TWDB GAM Run 10-001: net total drawdown not to exceed 4 feet in Ector, Mitchell, Pecos, Scurry, and Upton Counties (Lone Wolf GCD, Middle Pecos GCD); and
- 3) Lower Dockum Aquifer as delineated in Figure 1 of TWDB GAM Run 10-001: Drawdown not to exceed a net total of 39 feet in Nolan County (Wes-Tex GCD); and
- 4) The Dockum Aquifer is not relevant for joint planning purposes in all other areas of GMA 7.

The desired future conditions were adopted based on two separate groundwater availability models for the Ogallala and Dockum aquifers. In 2015, the TWDB received a final updated model that includes both the Ogallala and Dockum aquifers (High Plains Aquifer System Groundwater Availability Model, or HPAS).

2.2 2016 Desired Future Conditions

On April 21, 2016, the groundwater conservation districts in Groundwater Management Area 7 voted on proposed desired future conditions for the Ogallala and Dockum aquifers. These DFCs were developed based on predictive simulations with the High Plains Aquifer System Groundwater Availability Model (Deeds and Jigmond, 2015). The model is also known as the HPAS GAM, or simply the GAM. The GAM includes the Ogallala, Edwards-Trinity (High Plains), and Dockum aquifers.

The 2016 desired future conditions for the Dockum Aquifer in GMA 7 were based on Scenario 17 as described in Technical Memorandum 16-01:

- 1) Total net drawdown of the Dockum Aquifer not to exceed 14 feet in Reagan County (Santa Rita GCD) in 2070 as compared with 2012 aquifer levels;
- 2) Total net drawdown of the Dockum Aquifer not to exceed 52 feet in Pecos County (Middle Pecos GCD) in 2070 as compared with 2012 aquifer levels; and
- 3) The Dockum Aquifer is not relevant for joint planning purposes in all other areas of GMA 7.

The desired future conditions for the Ogallala Aquifer in GMA 7 were based on Scenario 10 as described in Technical Memorandum 16-01:

- 1) Total net drawdown of the Ogallala Aquifer in Glasscock County (Glasscock GCD) in 2070, as compared with 2012 aquifer levels, not to exceed 6 feet; and
- 2) The Ogallala Aquifer is not relevant for joint planning purposes in all other areas of GMA 7.

2.3 Discussion of Changes to Desired Future Conditions from 2010 to 2016.

The 2016 desired future conditions that were adopted by GMA 7 for the Dockum and Ogallala aquifers relied on a new model (HPAS GAM or new GAM). The new GAM was an updated tool that replaced the old Ogallala Aquifer GAM and the alternative GAM for the Dockum Aquifer that were the basis for the 2010 DFC and MAG. However, use of this new tool and the updated information that it yielded resulted in changes in 2016 to the DFCs and MAGs from 2010 the 2010 DFCs and MAGs. Many of the changes are simply reflective of the updated model. These changes to the DFC and/or the MAG could be easily misinterpreted and misused.

2.3.1 Ogallala Aquifer

An example of this potential misinterpretation is the report by TWDB (Hermitte and others, 2015). This report summarized differences between 2012 State Water Plan groundwater availability numbers and the MAGs developed from the DFCs that were adopted in 2010. There are many reasons for the noted differences, but Hermitte and others (2015) provided no context to the changes. In fact, there was no opportunity for stakeholders to provide comments to this report, it simply was published.

In many cases, the reported differences are directly attributable to updates in models, and the improved understanding that is the result of updating a model. However, the data and comparisons in Hermite and others (2015) report provide opportunities to mischaracterize these differences as simple policy choices to reduce groundwater availability. It is unfortunate that Hermitte and others (2015) chose not to provide context to their comparisons and leave so much room for misinterpretation of a complex process that relies on imperfect models.

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In this case, the updated simulations of the Ogallala Aquifer using the HPAS were designed to evaluate the effects of a declining saturated thickness on well pumping rates. In reviewing the results and comparing them to the results of model runs using the old model in 2010, it is apparent that the MAG from 2010 reflects a large increase in pumping in Glasscock County during the first several years of the simulation to achieve an arbitrary 50/50 standard. Scenario 10 (on which the Glasscock County DFC is established assumed that the pumping in the first year of the simulation is 150 percent of the current pumping, which is a significant increase). Essentially, the achievement of an arbitrary 50/50 DFC would require an immediate increase in pumping that could not be sustained over the first few years of the simulation period. The new model shows the decrease in pumping associated with the declining groundwater levels and is a more realistic simulation of what could occur in the future.

2.3.2 Dockum Aquifer

The Dockum Aquifer includes a DFC for Pecos County that is includes all of Pecos County in both GMA 3 and GMA 7. In 2010, the DFC was adopted separately for GMA 3 and GMA 7.

Also, in 2010, the Dockum Aquifer was classified as not relevant for purposes of joint planning in Reagan County. In 2016, a DFC was been established for Reagan County.

Other areas of GMA 7 (specifically Ector, Midland, Mitchell, Nolan, Scurry, and Upton counties) had DFCs in 2010, and are now classified as not relevant for purposes of joint planning. The new model was released in preliminary form in the spring of 2015, and comments were submitted prior to finalizing the model and its report in August 2015.

Appendix D of the final report of the numerical model included comments and responses to the draft model. In summary, some changes were made to the aquifer parameters in Mitchell County, but only to make the numerical model consistent with the previously released conceptual model. No changes were made to recharge in the final model, which means that recharge is assumed constant every year (no variation with variation in precipitation). The assumed constant recharge was also deemed consistent with the conceptual model.

On pages D-26 and D-27 of the final report, the basis for the assumed constant recharge is summarized. Essentially, the Bureau of Economic Geology completed an analysis of the entire model area, which was focused on the Ogallala region in the panhandle region of Texas, and concluded that rises in groundwater levels are due to "post development-recharge rates" that are different due to changed land use conditions, not precipitation.

On page D-28, in response to comments about the model's calibration, there is a response that acknowledges that some groundwater level recoveries are not simulated by the model. However, the authors of the report state that simulation of those recoveries would require a "point-calibration" to pumping or recharge, and state that such an effort would not improve the confidence in the model or improve its predictive capability. Based on these statements, the authors were focused on the regional aspects of the model only. While the calibration of the model is within industry standards, and may be useful for regional simulations of the Ogallala Aquifer over the

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entire areas of the model domain, it is not suitable to simulate conditions in the eastern areas of the Dockum, especially Mitchell and Nolan counties.

In general, the classification of portions of an aquifer as not relevant for purposes of joint planning are made when the area of an aquifer is small, when uses are insignificant, or where the management and regulation of groundwater in one GCD would not affect neighboring GCDs. Another way to view joint planning is that DFCs should be set only for those areas where impacts of pumping would cross GCD boundaries.

From a regional perspective, the HPAS is an adequate model (as defined by the TWDB through its acceptance of the model). Based on model results, pumping in Mitchell County and Nolan County does not impact surrounding counties. Given the lack of interaction between counties, the Dockum Aquifer has been classified as not relevant for purposes of joint planning in these counties.

2.4 Third Round Desired Future Conditions

After review and discussion, the groundwater conservation districts in Groundwater Management Area 7 found that the desired future conditions approved in 2016 would remain unchanged.

The resolution that documents the adoption of the desired future condition for the Capitan Reef Complex Aquifer is presented in Appendix A and was adopted on August 19, 2021 by a 14-0 vote at a properly noticed meeting of Groundwater Management Area 7.

3.0 Policy Justification

As developed more fully in this report, the proposed desired future condition was adopted after considering:

- Aquifer uses and conditions within Groundwater Management Area 7
- Water supply needs and water management strategies included in the 2012 State Water Plan
- Hydrologic conditions within Groundwater Management Area 7 including total estimated recoverable storage, average annual recharge, inflows, and discharge
- Other environmental impacts, including spring flow and other interactions between groundwater and surface water
- The impact on subsidence
- Socioeconomic impacts reasonably expected to occur
- The impact on the interests and rights in private property, including ownership and the rights of landowners and their lessees and assigns in Groundwater Management Area 7 in groundwater as recognized under Texas Water Code Section 36.002
- The feasibility of achieving the desired future condition
- Other information

In addition, the proposed desired future condition provides a balance between the highest practicable level of groundwater production and the conservation, preservation, protection, recharging, and prevention of waste of groundwater in Groundwater Management Area 7.

There is no set formula or equation for calculating groundwater availability. This is because an estimate of groundwater availability requires the blending of policy and science. Given that the tools for scientific analysis (groundwater models) contain limitations and uncertainty, policy provides the guidance and defines the bounds that science can use to calculate groundwater availability.

As developed more fully below, many of these factors could only be considered on a qualitative level since the available tools to evaluate these impacts have limitations and uncertainty.

4.0 Technical Justification

The process of using the groundwater model in developing desired future conditions revolves around the concept of incorporating many of the elements of the nine factors (e.g. current uses and water management strategies in the regional plan). For the Dockum and Ogallala aquifers, 17 scenarios were completed, and the results discussed prior to adopting a desired future condition.

Some critics of the process asserted that the districts were "reverse-engineering" the desired future conditions by specifying pumping (e.g., the modeled available groundwater) and then adopting the resulting drawdown as the desired future condition. However, it must be remembered that among the input parameters for a predictive groundwater model run is pumping, and among the outputs of a predictive groundwater model run is drawdown. Thus, an iterative approach of running several predictive scenarios with models and then evaluating the results is a necessary (and time-consuming) step in the process of developing desired future conditions.

One part of the reverse-engineering critique of the process has been that "science" should be used in the development of desired future conditions. The critique plays on the unfortunate name of the groundwater models in Texas (Groundwater Availability Models) which could suggest that the models yield an availability number. This is simply a mischaracterization of how the models work (i.e. what is a model input and what is a model output).

The critique also relies on a fairly narrow definition of the term *science* and fails to recognize that the adoption of a desired future condition is primarily a policy decision. The call to use science in the development of desired future conditions seems to equate the term *science* with the terms *facts* and *truth*. Although the Latin origin of the word means knowledge, the term *science* also refers to the application of the scientific method. The scientific method is discussed in many textbooks and can be viewed as a means to quantify cause-and-effect relationships and to make useful predictions.

In the case of groundwater management, the scientific method can be used to understand the relationship between groundwater pumping and drawdown, or groundwater pumping and spring flow. A groundwater model is a tool that can be used to run "experiments" to better understand the cause-and-effect relationships within a groundwater system as they relate to groundwater management.

Much of the consideration of the nine statutory factors involves understanding the effects or the impacts of a desired future condition (e.g. groundwater-surface water interaction and property rights). The use of the models in this manner in evaluating the impacts of alternative futures is an effective means of developing information for the groundwater conservation districts as they develop desired future conditions.

5.0 Factor Consideration

Senate Bill 660, adopted by the legislature in 2011, changed the process by which groundwater conservation districts within a groundwater management area develop and adopt desired future conditions. The new process includes nine steps as presented below:

- The groundwater conservation districts within a groundwater management area consider nine factors outlined in the statute.
- The groundwater conservation districts adopt a "proposed" desired future condition
- The "proposed" desired future condition is sent to each groundwater conservation district for a 90-day comment period, which includes a public hearing by each district
- After the comment period, each district compiles a summary report that summarizes the relevant comments and includes suggested revisions. This summary report is then submitted to the groundwater management area.
- The groundwater management area then meets to vote on a desired future condition.
- The groundwater management area prepares an "explanatory report".
- The desired future condition resolution and the explanatory report are then submitted to the Texas Water Development Board and the groundwater conservation districts within the groundwater management area.
- Districts then adopt desired future conditions that apply to that district.

The nine factors that must be considered before adopting a proposed desired future condition are:

- 1. Aquifer uses or conditions within the management area, including conditions that differ substantially from one geographic area to another.
- 2. The water supply needs and water management strategies included in the state water plan.
- 3. Hydrological conditions, including for each aquifer in the management area the total estimated recoverable storage as provided by the executive administrator (of the Texas Water Development Board), and the average annual recharge, inflows and discharge.
- 4. Other environmental impacts, including impacts on spring flow and other interactions between groundwater and surface water.
- 5. The impact on subsidence.
- 6. Socioeconomic impacts reasonably expected to occur.
- 7. The impact on the interests and rights in private property, including ownership and the rights of management area landowners and their lessees and assigns in groundwater as recognized under Section 36.002 (of the Texas Water Code).
- 8. The feasibility of achieving the desired future condition.
- 9. Any other information relevant to the specific desired future condition.

In addition to these nine factors, statute requires that the desired future condition provide a balance between the highest practicable level of groundwater production and the conservation, preservation, protection, recharging, and prevention of waste of groundwater and control of subsidence in the management area.

5.1 Groundwater Demands and Uses

County-level groundwater demands and uses from 2000 to 2012 for the Dockum Aquifer are presented in Appendix B. County-level groundwater demands and uses from 2000 to 2012 for the Ogallala Aquifer are presented in Appendix C. Data were obtained from the Texas Water Development Board historic pumping database:

http://www.twdb.state.tx.us/waterplanning/waterusesurvey/historical-pumpage.asp

These data, and a comparison to current modeled available groundwater numbers were discussed at the GMA 7 meeting of December 18, 2014 in San Angelo, Texas.

5.2 Groundwater Supply Needs and Strategies

The 2016 Region F Plan lists county-by-county shortages and strategies. Shortages are identified when current supplies (e.g. existing wells) cannot meet future demands. Strategies are then recommended (e.g. new wells) to meet the future demands. No strategies are listed for the Ogallala or Dockum aquifers in GMA 7.

5.3 Hydrologic Conditions, including Total Estimated Recoverable Storage

The groundwater budget for the GMA 7 portion of the Dockum Aquifer for the calibration period of the HPAS (1929 to 2012) is presented in Table 1 along with the groundwater budget for the predictive period (2013 to 2070) under Scenario 17, the basis for the adopted desired future condition.

Table 1. Groundwater Budget for the GMA 7 Portion of the Dockum Aquifer

	1929 to 2012	2013 to 2070
Inflow	Average (AF/yr)	Average (AF/yr)
Recharge from Precipitation	21,012	27,986
Inflow from Overlying Formations	5,645	7,026
Inflow from GMA 2	640	674
Total Inflow	27,297	35,686
Outflow		
Pumping	8,478	35,724
Spring Flow	3,125	3,597
Outflow to Surface Water and	11,359	11,883
Boundary Outflow	11,555	11,000
Evapotranspiration	4,961	5,846
Outflow to GMA 3	1,838	1,389
Outflow to GMA 6	342	323
Total Outflow	30,104	58,761
Inflow - Outflow	-2,807	-23,075
Model Estimated Storage Change	-2,807	-23,075
Model Error	0	0

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The groundwater budget for the GMA 7 portion of the Ogallala Aquifer for the calibration period of the HPAS (1929 to 2012) is presented in Table 2 along with the groundwater budget for the predictive period (2013 to 2070) under Scenario 10, the basis for the adopted desired future condition.

Table 2. Groundwater Budget for the GMA 7 Portion of the Ogallala Aquifer

	1929 to 2012	2013 to 2070
Inflow	Average (AF/yr)	Average (AF/yr)
Recharge from Precipitation	3,555	7,670
Inflow from GMA 2	1,750	2,432
Inflow from Surface Water and	NT/A	1.621
Boundary Outflow	N/A	1,621
Total Inflow	5,305	11,723
Outflow		
Pumping	16,447	22,585
Spring Flow	617	528
Outflow to Surface Water and	24.205	NI/A
Boundary Outflow	34,205	N/A
Evapotranspiration	2,538	1,371
Outflow to GMA 3	1,855	986
Outflow to GMA 6	20	20
Outflow to Underlying Formations	5,645	7,026
Total Outflow	61,327	32,516
Inflow - Outflow	-56,021	-20,793
Model Estimated Storage Change	-56,021	-20,793
Model Error	0	0

Table 3 presents the total estimated recoverable storage for the GMA 7 portion of the Dockum Aquifer. Table 4 presents the total estimated recoverable storage for the GMA 7 portion of the Ogallala Aquifer.

Table 3. Total Estimated Recoverable Storage - Dockum Aquifer

County	Total Storage (acre-feet)	25 percent of Total Storage (acre-feet)	75 percent of Total Storage (acre-feet)
Coke	520,000	130,000	390,000
Crockett	14,000,000	3,500,000	10,500,000
Ector	100,000,000	25,000,000	75,000,000
Glasscock	11,000,000	2,750,000	8,250,000
Irion	9,100,000	2,275,000	6,825,000
Midland	10,000,000	2,500,000	7,500,000
Mitchell	27,000,000	6,750,000	20,250,000
Nolan	2,100,000	525,000	1,575,000
Pecos	2,500,000	625,000	1,875,000
Reagan	17,000,000	4,250,000	12,750,000
Scurry	32,000,000	8,000,000	24,000,000
Sterling	33,000,000	8,250,000	24,750,000
Tom Green	1,100,000	275,000	825,000
Upton	9,300,000	2,325,000	6,975,000
Total	268,620,000	67,155,000	201,465,000

Table 4. Total Estimated Recoverable Storage - Ogallala Aquifer

County	Total Storage (acre-feet)	25 percent of Total Storage (acre-feet)	75 percent of Total Storage (acre-feet)
Ector	840,000	210,000	630,000
Glasscock	2,000,000	500,000	1,500,000
Midland	3,500,000	875,000	2,625,000
Total	6,340,000	1,585,000	4,755,000

5.4 Other Environmental Impacts, including Impacts on Spring Flow and Surface Water

Tables 1 and 2 above includes groundwater budget estimates of spring flow and surface water interactions with groundwater for the Dockum and Ogallala aquifers as estimated by the HPAS GAM.

5.5 Subsidence

Subsidence is not an issue in the Dockum and Ogallala aquifers in GMA 7. Applying the maximum drawdown to the recently released subsidence tool on the Texas Water Development board website, the Total Weighted Risk for the Ogallala Aquifer is 5.00 and is 3.75 for the Dockum Aquifer. As noted in the tool, a risk score of 0 is low risk and a risk score of 10 is high risk. Predicted subsidence using the tool is 0.06 feet for the Dockum Aquifer and 0.00 feet for the Ogallala Aquifer from 2010 to 2070.

5.6 Socioeconomic Impacts

The Texas Water Development Board prepared reports on the socioeconomic impacts of not meeting water needs for each of the Regional Planning Groups during development of the 2021 Regional Water Plans. Because the development of this desired future condition used the State Water Plan demands and water management strategies as an important foundation, it is reasonable to conclude that the socioeconomic impacts associated with this proposed desired future condition can be evaluated in the context of not meeting the listed water management strategies. Groundwater Management Area 7 is covered by Regional Planning Group F. The socioeconomic impact report for Regions F is included in Appendix D.

5.7 Impact on Private Property Rights

The impact on the interests and rights in private property, including ownership and the rights of landowners and their lessees and assigns in Groundwater Management Area 3 in groundwater is recognized under Texas Water Code Section 36.002.

The desired future conditions adopted by GMA 7 are consistent with protecting property rights of landowners who are currently pumping groundwater and landowners who have chosen to conserve groundwater by not pumping. All current and projected uses (as defined in the 2015 Region F plan) can be met based on the simulations. In addition, the pumping associated with achieving the desired future condition (the modeled available groundwater) will cause impacts to exiting well owners and to surface water. However, as required by Chapter 36 of the Water Code, GMA 7 considered these impacts and balanced them with the increasing demand of water in the GMA 7 area, and concluded that, on balance and with appropriate monitoring and project specific review during the permitting process, the desired future condition is consistent with protection of private property rights.

5.8 Feasibility of Achieving the Desired Future Condition

Groundwater levels are routinely monitored by the districts and by the TWDB in GMA 7. Evaluating the monitoring data is a routine task for the districts, and the comparison of these data with the model results that were used to develop the DFCs is covered in each district's management plan. These comparisons will be useful to guide the update of the DFCs that are required every five years.

5.9 Other Information

GMA 7 did not consider any other information in developing the DFCs.

6.0 Discussion of Other Desired Future Conditions Considered

There were 16 GAM scenarios completed that included a range of future pumping scenarios that were based on historic use (Scenarios 1 to 15). After review of those results, GMA 7 representatives expressed a desire to evaluate a simulation based on pumping that was consistent with the current modeled available groundwater and included establishing a DFC in Reagan County. This scenario was labeled Scenario 17. Scenario 16 using the HPAS was used in simulations for GMA 2.

Results of the first 15 scenarios were presented and discussed at the GMA 7 meeting of January 14, 2016. Scenario 17 results were presented and discussed at the April 21, 2016 GMA 7 meeting. Results of all scenarios were summarized on Technical Memorandum 16-01.

7.0 Discussion of Other Recommendations

Public comments were invited, and each district held a public hearing on the proposed desired future condition for aquifers within their boundaries. Since the DFC for the Ogallala Aquifer was only established for Glasscock County, the Glasscock GCD is the only district that held a public hearing for this DFC. Since DFCs were only established for Pecos and Reagan counties, the only districts to hold public hearings were Middle Pecos GCD and Santa Rita GCD. Dates of the public hearings are summarized below:

Groundwater Conservation	Date of Public Hearing	Number of Comments		
District		Received		
Glasscock GCD	6/15/2021	None		
Middle Pecos GCD	6/15/2021	None		
Santa Rita UWCD	5/18/2021	None		

8.0 References

Bradley, R.G., 2011, GTA Aquifer Assessment 10-13 MAG. Texas Water Development Board, Groundwater Technical Assistance Section, November 18, 2011, 8p.

Ewing, J.E., Kelley, V.A., Jones, T.L., Yan, T., Singh, A., Powers, D.W., Holt, R.M., and Sharp, J.M., 2012. Final Groundwater Availability Model Report for the Rustler Aquifer. Prepared for the Texas Water Development Board, 460p.

Hermitte, S.M., Backhouse S., Kalaswad, S., and Mace, R.E., 2015. Groundwater Availability in Texas: Comparing Estimates from the 2012 State Water Plan and Desired Future Conditions. Texas Water Development Board Technical Note 15-05. August 2015, 102p.

George, P.G., Mace, R.E., and Petrossian, R., 2011. Aquifers of Texas. Texas Water Development Board Report 380, July 2011, 182p.

Jones, I.C., Bradley, R., Boghici, R., Kohlrenken, W., Shi, J., 2013. GAM Task 13-030: Total Estimated Recoverable Storage for Aquifers in Groundwater Management Area 7. Texas Water Development Board, Groundwater Resources Division, October 2, 2013, 53 p.

Appendix A Desired Future Conditions Resolution

STATE OF TEXAS	§	
	§	RESOLUTION # 08-19-2021-5
GROUNDWATER	§	
MANAGEMENT AREA 7	§	

Resolution Adopting Desired Future Conditions for the Ogallala and Dockum Aquifers in Groundwater Management Area 7

WHEREAS, Groundwater Conservation Districts (GCDs) located within or partially within Groundwater Management Area 7 (GMA 7) are required under Chapter §36.108, Texas Water Code to conduct joint planning and designate the Desired Future Conditions of aquifers within GMA 7 and;

WHEREAS, the Board Presidents or their Designated Representatives of GCDs in GMA 7 have met in various meetings and conducted joint planning in accordance with Chapter §36.108, Texas Water Code since October 2019 and;

WHEREAS, the GMA 7 Districts have received and considered Groundwater Availability Model runs and other technical advice regarding local aquifers, hydrology, geology, recharge characteristics, local groundwater demands and usage, population projections, other factors set forth in §36.108(d) of the Texas Water Code, from all aquifers within the respective GCDs, ground and surface water interrelationships, that affect groundwater conditions through the year 2070; and

WHEREAS, the member GCDs of GMA 7, having given proper and timely notice, held an open meeting on March 18, 2021 at the Sutton County Civic Center, 1700 N Crockett, Sonora, Texas, and voted to adopt proposed Desired Future Conditions for the Ogallala and Dockum Aquifers within the boundaries of GMA 7, noting these proposed DFCs are unchanged from the previously adopted DFCs; and

WHEREAS, the member GCDs in which the Ogallala and Dockum Aquifers is relevant for joint planning purposes held open meetings within each said district between March 22, 2021 and July 22, 2021 to take public comment on the proposed DFCs for that district; and

WHEREAS, on this day of August 19, 2021, at an open meeting duly noticed and held in accordance with law, at the Sutton County Civic Center, 1700 N Crockett, Sonora, Texas, the GCDs within GMA 7 voted, upon motion made and seconded, 14 districts in favor, 0 districts opposed, to adopt the following DFCs for Ogallala and Dockum Aquifers in the following counties and districts through the year 2070:

Ogallala Aquifer:

a) Total net drawdown of the Ogallala Aquifer not to exceed **6 feet in Glasscock County** in 2070 as compared with 2010 aquifer levels.

Dockum Aquifer:

- b) Total net drawdown of the Dockum Aquifer not to exceed **52 feet in Pecos County** in 2070 as compared with 2010 aquifer levels.
- c) Total net drawdown of the Dockum Aquifer not to exceed **14 feet in Reagan County** in 2070 as compared with 2010 aquifer levels.
- *(Reference items a) through c): Scenario 17, GMA 7 Technical Memorandum 16-01)

d) The Ogallala and Dockum Aquifers are not relevant for joint planning purposes in all other areas of GMA 7.

NOW THEREFORE BE IT RESOLVED, that Groundwater Management Area 7 does hereby document, record, and confirm the above-described Desired Future Conditions for the **Ogallala and Dockum Aquifers** which were adopted by vote of the following Designated Representatives of Groundwater Conservation Districts present and voting on August 19, 2021:

AYES:
grenten melleft
DESIGNATED REPRESENTATIVE - Coke County Underground Water Conservation District
DESIGNATED REPRESENTATIVE – Crockett County Groundwater Conservation District
DESIGNATED REPRESENTATIVE – Crockett County Groundwater Conservation District
DESIGNATED REPRESENTATIVE – Glasscock Groundwater Conservation District
DESIGNATED REPRESENTATIVE – Hickory Underground Water Conservation District No. 1
DESIGNATED REPRESENTATIVE – Hill Country Underground Water Conservation District
DESIGNATED REPRESENTATIVE - Irion County Water Conservation District
DESIGNATED REPRESENTATIVE – Kimble County Groundwater Conservation District
DESIGNATED REPRESENTATIVE - Kinney County Groundwater Conservation District
DESIGNATED REPRESENTATIVE - Lipan-Kickapoo Water Conservation District
DESIGNATED REPRESENTATIVE - Lone Wolf Groundwater Conservation District
Moudith E. aller
DESIGNATED REPRESENTATIVE – Monard County Underground Water District
DESIGNATED REPRESENTATIVE – Middle Pecos Groundwater Conservation District
DESIGNATED RELIGIONATIVE - WINDING TECOS GLOBINAWART CONSCIVATION DISTRICT
DESIGNATED REPRESENTATIVE - Plateau Underground Water Conservation and Supply District
DESIGNATED REPRESENTATIVE - Real-Edwards Conservation and Reclamation District
DESIGNATED REPRESENTATIVE - Santa Rita Underground Water Conservation District
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DESIGNATED REPRESENTATIVE - Sterling County Underground Water Conservation District
DESIGNATED REPRESENTATIVE – Sutton County Underground Water Conservation District
DESIGNATED REPRESENTATIVE - Terrell County Groundwater Conservation District
Un Melhan
DESIGNATED REPRESENTATIVE - Uvalde County Underground Water Conservation District

DESIGNATED REPRESENTATIVE - Wes-Tex Groundwater Conservation District

NAYES:

DESIGNATED REPRESENTATIVE – Coke County Underground Water Conservation District
DESIGNATED REPRESENTATIVE – Crockett County Groundwater Conservation District
DESIGNATED REPRESENTATIVE – Glasscock Groundwater Conservation District
DESIGNATED REPRESENTATIVE – Hickory Underground Water Conservation District No. 1
DESIGNATED REPRESENTATIVE – Hill Country Underground Water Conservation District
DESIGNATED REPRESENTATIVE - Irion County Water Conservation District
DESIGNATED REPRESENTATIVE – Kimble County Groundwater Conservation District
DESIGNATED REPRESENTATIVE - Kinney County Groundwater Conservation District
DESIGNATED REPRESENTATIVE - Lipan-Kickapoo Water Conservation District
DESIGNATED REPRESENTATIVE - Lone Wolf Groundwater Conservation District
DESIGNATED REPRESENTATIVE – Menard County Underground Water District
DESIGNATED REPRESENTATIVE – Middle Pecos Groundwater Conservation District
DESIGNATED REPRESENTATIVE - Plateau Underground Water Conservation and Supply District
DESIGNATED REPRESENTATIVE - Real-Edwards Conservation and Reclamation District
DESIGNATED REPRESENTATIVE - Santa Rita Underground Water Conservation District
DESIGNATED REPRESENTATIVE - Sterling County Underground Water Conservation District
DESIGNATED REPRESENTATIVE – Sutton County Underground Water Conservation District
DESIGNATED REPRESENTATIVE - Terrell County Groundwater Conservation District
DESIGNATED REPRESENTATIVE - Uvalde County Underground Water Conservation District
DESIGNATED REPRESENTATIVE - Wes-Tex Groundwater Conservation District

Groundwater Management Area #7 Joint Planning Meeting

Notice is hereby given that on Thursday, August 19, 2021 at 10:00 a.m. that one or more members of the Board of Directors and/or the designated representative of said boards of Groundwater Conservation Districts within the Texas Water Development Board-designated Groundwater Management Area # 7 of the State of Texas will meet at the Sutton County Civic Center, 1700 North Crockett Street, Sonora, TX 76950, for the purposes of conducting joint planning in compliance with the requirements of Section 36.108 of the Texas Water Code.

Agenda

- 1. Call to Order and Invocation
- 2. Introduction of Member Districts and other persons in attendance
- 3. Public Comment
- 4. Consider and Possible Action on Minutes of the March 18, 2021 meeting
- 5. Update from the Texas Water Development Board
- 6. Review of public comments received during 90-day period
- 7. Presentation by Dr. Bill Hutchison on draft responses to public comments on proposed DFCs
- 8. Consider and Possible Action on Adoption of Resolution to declare the Blaine, Igneous, Lipan, Marble Falls, Seymour, and Cross Timbers aquifers not relevant for joint planning purposes within GMA 7 and consequently not requiring adoption of a proposed Desired Future Condition or development of Managed Available Groundwater numbers by the Texas Water Development Board.
- 9. Consider and Possible Action on Adoption of Resolutions for proposed DFCs for the following aquifers within boundaries of GMA 7:
 - a. Capitan Reef Complex Aquifer
 - b. Edwards-Trinity (Plateau), Pecos Valley, and Trinity aquifers.
 - c. Llano Uplift region (Ellenburger-San Saba, Hickory, Marble Falls aquifers)
 - d. Ogallala and Dockum aquifers
 - e. Rustler Aquifer
- 10. Next steps in Joint Planning Process
- 11. Other Matters to come before the membership
- 12. Set date and preliminary agenda for next meeting
- 13. Adjourn

SHIRLEY GRAHAM

Groundwater Conservation Districts located partially or wholly within Groundwater Management Area # 7 are:

Coke County UWCD; Crockett County GCD; Glasscock GCD; Hickory UWCD No. 1; Hill Country UWCD; Irion County WCD; Kimble County GCD; Kinney County GCD; Lipan-Kickapoo WCD; Lone Wolf GCD; Menard County UWD; Middle Pecos GCD; Plateau UWC&SD; Real-Edwards C&RD; Santa Rita UWCD; Sterling County UWCD; Sutton County UWCD; Terrell County GCD; Uvalde County UWCD; Wes-Tex GCD

Requests for additional information and comments may be submitted to:

Meredith Allen GMA #7 Coordinator

M. Sutton County Underground Water Conservation District TY DIST. CLERK, IRION COUNTY, TX

301 S. Crockett Ave, Sonora, Texas 76950 Telephone: 325-226-9093 / Fax: 325-387-5737 e-mail: manager@suttoncountyuwcd.org

Appendix B TWDB Pumping Estimates – Dockum Aquifer

Appendix B TWDB Pumping Estimates - Dockum Aquifer

		TWDD Fullipling Latillia	<u> </u>	onann 7 iqan c	•		
Year	County	Aquifer	Municipal	Manufacturing	Irrigation	Livestock	Total
2000	ECTOR	DOCKUM AQUIFER	1,011	12	0	14	1,037
2001	ECTOR	DOCKUM AQUIFER	0	12	0	6	18
2003	ECTOR	DOCKUM AQUIFER	321	12	0	4	337
2004	ECTOR	DOCKUM AQUIFER	452	13	0	1	466
2005	ECTOR	DOCKUM AQUIFER	452	212	0	4	668
2006	ECTOR	DOCKUM AQUIFER	504	212	0	4	720
2007	ECTOR	DOCKUM AQUIFER	495	44	0	4	543
2008	ECTOR	DOCKUM AQUIFER	501	84	0	2	587
2009	ECTOR	DOCKUM AQUIFER	534	7	0	2	543
2010	ECTOR	DOCKUM AQUIFER	567	9	0	4	580
2011	ECTOR	DOCKUM AQUIFER	615	12	0	4	631
2012	ECTOR	DOCKUM AQUIFER	578	13	0	3	594
2000	IRION	DOCKUM AQUIFER	0	0	0	1	1
2001	IRION	DOCKUM AQUIFER	0	0	0	1	1
2002	IRION	DOCKUM AQUIFER	0	0	0	1	1
2003	IRION	DOCKUM AQUIFER	0	0	0	0	0
2004	IRION	DOCKUM AQUIFER	0	0	0	0	0
2005	IRION	DOCKUM AQUIFER	0	0	0	1	1
2006	IRION	DOCKUM AQUIFER	1	0	0	1	2
2007	IRION	DOCKUM AQUIFER	1	0	0	1	2
2008	IRION	DOCKUM AQUIFER	1	0	0	1	2
2009	IRION	DOCKUM AQUIFER	1	0	0	1	2
2010	IRION	DOCKUM AQUIFER	1	0	0	1	2
2011	IRION	DOCKUM AQUIFER	1	0	0	1	2
2012	IRION	DOCKUM AQUIFER	1	0	0	1	2
2000	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2001	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2002	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2003	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2004	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2005	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2006	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2007	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2008	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2009	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2010	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2011	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2012	MIDLAND	DOCKUM AQUIFER	0	0	0	1	1
2000	MITCHELL	DOCKUM AQUIFER	954	0	5,549	42	6,545
2001	MITCHELL	DOCKUM AQUIFER	1,340	0	3,423	40	4,803
2002	MITCHELL	DOCKUM AQUIFER	1,882	0	3,670	33	5,585
2003	MITCHELL	DOCKUM AQUIFER	1,616	0	5,188	28	6,832
2004	MITCHELL	DOCKUM AQUIFER	1,609	0	5,826	24	7,459
2005	MITCHELL	DOCKUM AQUIFER	1,616	0	5,931	61	7,608
2006	MITCHELL	DOCKUM AQUIFER	1,537	0	7,306	61	8,904
2008	MITCHELL	DOCKUM AQUIFER	1,310	0	8,092	82	9,484
2009	MITCHELL	DOCKUM AQUIFER	1,278	0	11,575	75	12,928
2010	MITCHELL	DOCKUM AQUIFER	1,385	0	9,443	79	10,907
2011	MITCHELL	DOCKUM AQUIFER	1,309	0	10,146	82	11,537
2012	MITCHELL	DOCKUM AQUIFER	1,636	0	15,745	65	17,446

Appendix B TWDB Pumping Estimates - Dockum Aquifer

		TWDD Fullipling Estilli	ates bo	ckam Aqane			
Year	County	Aquifer	Municipal	Manufacturing	Irrigation	Livestock	Total
2000	NOLAN	DOCKUM AQUIFER	278	0	3,313	10	3,601
2001	NOLAN	DOCKUM AQUIFER	247	0	1,925	5	2,177
2002	NOLAN	DOCKUM AQUIFER	248	0	1,942	5	2,195
2003	NOLAN	DOCKUM AQUIFER	246	0	2,142	3	2,391
2004	NOLAN	DOCKUM AQUIFER	243	0	4,105	4	4,352
2005	NOLAN	DOCKUM AQUIFER	266	0	5,313	50	5,629
2006	NOLAN	DOCKUM AQUIFER	260	0	5,166	57	5,483
2007	NOLAN	DOCKUM AQUIFER	222	0	5,736	54	6,012
2008	NOLAN	DOCKUM AQUIFER	237	0	10,030	57	10,324
2009	NOLAN	DOCKUM AQUIFER	251	0	11,128	54	11,433
2010	NOLAN	DOCKUM AQUIFER	262	0	7,990	48	8,300
2011	NOLAN	DOCKUM AQUIFER	314	0	12,145	49	12,508
2012	NOLAN	DOCKUM AQUIFER	433	0	12,349	43	12,825
2000	REAGAN	DOCKUM AQUIFER	0	0	84	10	94
2001	REAGAN	DOCKUM AQUIFER	0	0	62	8	70
2002	REAGAN	DOCKUM AQUIFER	0	0	79	8	87
2003	REAGAN	DOCKUM AQUIFER	0	0	53	5	58
2004	REAGAN	DOCKUM AQUIFER	0	0	39	0	39
2005	REAGAN	DOCKUM AQUIFER	0	0	47	1	48
2006	REAGAN	DOCKUM AQUIFER	0	0	71	1	72
2007	REAGAN	DOCKUM AQUIFER	0	0	65	1	66
2008	REAGAN	DOCKUM AQUIFER	0	0	74	1	75
2009	REAGAN	DOCKUM AQUIFER	0	0	63	1	64
2010	REAGAN	DOCKUM AQUIFER	0	0	74	1	75
2011	REAGAN	DOCKUM AQUIFER	0	0	100	1	101
2012	REAGAN	DOCKUM AQUIFER	0	0	75	1	76
2000	SCURRY	DOCKUM AQUIFER	658	0	2,660	32	3,350
2001	SCURRY	DOCKUM AQUIFER	771	0	1,929	16	2,716
2002	SCURRY	DOCKUM AQUIFER	701	0	2,943	15	3,659
2003	SCURRY	DOCKUM AQUIFER	544	0	2,440	15	2,999
2004	SCURRY	DOCKUM AQUIFER	588	0	2,894	23	3,505
2005	SCURRY	DOCKUM AQUIFER	638	0	3,586	108	4,332
2006	SCURRY	DOCKUM AQUIFER	995	0	5,623	121	6,739
2007	SCURRY	DOCKUM AQUIFER	829	0	4,537	120	5,486
2008	SCURRY	DOCKUM AQUIFER	777	0	3,868	112	
2009	SCURRY	DOCKUM AQUIFER	852	0	7,439	91	4,757 8,382
2010	SCURRY	DOCKUM AQUIFER	817	0	5,857	132	6,806
2010	SCURRY	DOCKUM AQUIFER	831	0	6,936	141	7,908
2011	SCURRY	DOCKUM AQUIFER	878	0	9,139	97	10,114
2012	STERLING	DOCKUM AQUIFER	0	0	0	8	8
2000	STERLING	DOCKUM AQUIFER	0	0	0	11	
2001	STERLING	DOCKUM AQUIFER DOCKUM AQUIFER	0	0	0	9	9
2002	STERLING	DOCKUM AQUIFER DOCKUM AQUIFER	0	0	0	6	
2003	STERLING	DOCKUM AQUIFER	0	0	0	6	6
			0	0	0	7	
2005	STERLING STERLING	DOCKUM AQUIFER	1	0	0	8	7
		DOCKUM AQUIFER		0	0	7	9
2009	STERLING	DOCKUM AQUIFER	1				8
2010	STERLING	DOCKUM AQUIFER	1	0	0	6	7
2011	STERLING	DOCKUM AQUIFER	1	0	0	6	7
2012	STERLING	DOCKUM AQUIFER	1	0	0	6	7

Appendix B TWDB Pumping Estimates - Dockum Aquifer

Year	County	Aquifer	Municipal	Manufacturing	Irrigation	Livestock	Total
2000	UPTON	DOCKUM AQUIFER	0	0	99	18	117
2001	UPTON	DOCKUM AQUIFER	0	0	68	10	78
2002	UPTON	DOCKUM AQUIFER	0	0	63	9	72
2003	UPTON	DOCKUM AQUIFER	0	0	62	6	68
2004	UPTON	DOCKUM AQUIFER	0	0	55	4	59
2005	UPTON	DOCKUM AQUIFER	0	0	52	9	61
2006	UPTON	DOCKUM AQUIFER	4	0	57	9	70
2007	UPTON	DOCKUM AQUIFER	3	0	48	9	60
2008	UPTON	DOCKUM AQUIFER	4	0	71	0	75
2009	UPTON	DOCKUM AQUIFER	5	0	62	0	67
2010	UPTON	DOCKUM AQUIFER	7	0	150	7	164
2011	UPTON	DOCKUM AQUIFER	6	0	219	7	232
2012	UPTON	DOCKUM AQUIFER	6	0	160	6	172

Appendix C TWDB Pumping Estimates — Ogallala Aquifer

Appendix C TWDB Pumping Estimates - Ogallala Aquifer

Year	County	Aquifer	Municipal	Manufacturing	Mining	Steam Electric	Irrigation	Livestock	Total
2000	ECTOR	OGALLALA AQUIFER	3,358	0	0	Power 0	2,390	8	5,756
2001	ECTOR	OGALLALA AQUIFER	5,101	0	0	0	3,284	5	8,390
2002	ECTOR	OGALLALA AQUIFER	3,173	0	0	0	3,081	4	6,258
2003	ECTOR	OGALLALA AQUIFER	0	0	0	0	913	3	916
2004	ECTOR	OGALLALA AQUIFER	0	0	0	0	337	3	340
2005	ECTOR	OGALLALA AQUIFER	0	0	0	0	432	10	442
2006	ECTOR	OGALLALA AQUIFER	91	0	0	0	8	9	108
2007	ECTOR	OGALLALA AQUIFER	76	0	0	0	80	10	166
2008	ECTOR	OGALLALA AQUIFER	86	0	0	0	0	11	97
2009	ECTOR	OGALLALA AQUIFER	965	0	0	0	0	12	977
2010	ECTOR	OGALLALA AQUIFER	614	0	0	0	302	10	926
2011	ECTOR	OGALLALA AQUIFER	429	0	0	0	142	10	581
2012	ECTOR	OGALLALA AQUIFER	629	0	0	0	40	8	677
2000	GLASSCOCK	OGALLALA AQUIFER	3	0	0	0	4,567	22	4,592
2001	GLASSCOCK	OGALLALA AQUIFER	3	0	0	0	3,317	22	3,342
2002	GLASSCOCK	OGALLALA AQUIFER	2	0	0	0	3,400	20	3,422
2003	GLASSCOCK	OGALLALA AQUIFER	2	0	0	0	5,808	16	5,826
2004	GLASSCOCK	OGALLALA AQUIFER	2	0	0	0	5,706	24	5,732
2005	GLASSCOCK	OGALLALA AQUIFER	2	0	0	0	5,697	31	5,730
2006	GLASSCOCK	OGALLALA AQUIFER	19	0	0	0	5,999	34	6,052
2007	GLASSCOCK	OGALLALA AQUIFER	16	0	0	0	4,871	46	4,933
2008	GLASSCOCK	OGALLALA AQUIFER	18	0	0	0	5,523	24	5,565
2009	GLASSCOCK	OGALLALA AQUIFER	18	0	0	0	5,906	25	5,949
2010	GLASSCOCK	OGALLALA AQUIFER	18	0	0	0	7,363	30	7,411
2010	GLASSCOCK	OGALLALA AQUIFER	21	0	0	0	6,859	34	6,914
2012	GLASSCOCK	OGALLALA AQUIFER	19	0	0	0	5,821	24	5,864
2004	MASON	OGALLALA AQUIFER	89	0	0	0	0	0	89
2005	MASON	OGALLALA AQUIFER	95	0	0	0	0	0	95
2000	MIDLAND	OGALLALA AQUIFER	1,988	109	0	0	15,234	89	17,420
2001	MIDLAND	OGALLALA AQUIFER	1,502	3	551	0	13,786	89	15,931
2001	MIDLAND	OGALLALA AQUIFER	2,068	0	1,093	0	13,029	77	16,267
2003	MIDLAND	OGALLALA AQUIFER	5,252	0	652	0	9,587	41	15,532
2004	MIDLAND	OGALLALA AQUIFER	4,803	0	740	0	9,227	56	14,826
2005	MIDLAND	OGALLALA AQUIFER	4,062	0	749	0	9,879	108	14,798
2006	MIDLAND	OGALLALA AQUIFER	4,987	0	0	0	10,836	129	15,952
2007	MIDLAND	OGALLALA AQUIFER	2,140	0	585	0	8,142	145	11,012
2008	MIDLAND	OGALLALA AQUIFER	6,407	0	585	0	10,541	94	17,627
2009	MIDLAND	OGALLALA AQUIFER	7,025	0	585	0	10,996	126	18,732
2010	MIDLAND	OGALLALA AQUIFER	2,601	1	585	0	7,841	94	11,122
2011	MIDLAND	OGALLALA AQUIFER	2,804	15	826	0	11,095	99	14,839
2011	MIDLAND	OGALLALA AQUIFER	2,680	20	484	0	10,687	83	13,954
2006	NOLAN	OGALLALA AQUIFER	6	0	0	0	0	0	6
2007	NOLAN	OGALLALA AQUIFER	5	0	0	0	0	0	5
2007	NOLAN	OGALLALA AQUIFER	5	0	0	0	0	0	5
2009	NOLAN	OGALLALA AQUIFER	6	0	0	0	0	0	6
2009	NOLAN	OGALLALA AQUIFER	7	0	0	0	0	0	7
2010	NOLAN	OGALLALA AQUIFER	8	0	0	0	0	0	8
2011	NOLAN	OGALLALA AQUIFER	7	0	0	0	0	0	7
2012	UPTON	OGALLALA AQUIFER	0	0	0	0	218	0	218
2000	UPTON	OGALLALA AQUIFER OGALLALA AQUIFER	0	0	0	0	152	0	
2001	UPTON	OGALLALA AQUIFER OGALLALA AQUIFER	0	0	0	0	142	0	152
2002	UPTON	OGALLALA AQUIFER OGALLALA AQUIFER	0	0	0	0	139	0	142
2003	UPTON			0	0			0	139
2004	UPTUN	OGALLALA AQUIFER	0	U	U	0	124	U	124

Appendix C TWDB Pumping Estimates - Ogallala Aquifer

Year	County	Aquifer	Municipal	Manufacturing	Mining	Steam Electric Power	Irrigation	Livestock	Total
2005	UPTON	OGALLALA AQUIFER	0	0	0	0	117	0	117
2006	UPTON	OGALLALA AQUIFER	0	0	0	0	128	0	128
2007	UPTON	OGALLALA AQUIFER	0	0	0	0	109	0	109
2008	UPTON	OGALLALA AQUIFER	0	0	0	0	160	0	160
2009	UPTON	OGALLALA AQUIFER	0	0	0	0	140	0	140
2010	UPTON	OGALLALA AQUIFER	0	0	0	0	167	0	167
2011	UPTON	OGALLALA AQUIFER	0	0	0	0	243	0	243
2012	UPTON	OGALLALA AQUIFER	0	0	0	0	178	0	178

Appendix D Region F Socioeconomic Impact Reports from TWDB

Socioeconomic Impacts of Projected Water Shortages for the Region F Regional Water Planning Area

Prepared in Support of the 2021 Region F Regional Water Plan



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Executive Summary

Evaluating the social and economic impacts of not meeting identified water needs is a required analysis in the regional water planning process. The Texas Water Development Board (TWDB) estimates these impacts for regional water planning groups (RWPGs) and summarizes the impacts in the state water plan. The analysis presented is for the Region F Regional Water Planning Group (Region F).

Based on projected water demands and existing water supplies, Region F identified water needs (potential shortages) that could occur within its region under a repeat of the drought of record for six water use categories (irrigation, livestock, manufacturing, mining, municipal and steam-electric power). The TWDB then estimated the annual socioeconomic impacts of those needs—if they are not met—for each water use category and as an aggregate for the region.

This analysis was performed using an economic impact modeling software package, IMPLAN (Impact for Planning Analysis), as well as other economic analysis techniques, and represents a snapshot of socioeconomic impacts that may occur during a single year repeat of the drought of record with the further caveat that no mitigation strategies are implemented. Decade specific impact estimates assume that growth occurs, and future shocks are imposed on an economy at 10-year intervals. The estimates presented are not cumulative (i.e., summing up expected impacts from today up to the decade noted), but are simply snapshots of the estimated annual socioeconomic impacts should a drought of record occur in each particular decade based on anticipated water supplies and demands for that same decade.

For regional economic impacts, income losses and job losses are estimated within each planning decade (2020 through 2070). The income losses represent an approximation of gross domestic product (GDP) that would be foregone if water needs are not met.

The analysis also provides estimates of financial transfer impacts, which include tax losses (state, local, and utility tax collections); water trucking costs; and utility revenue losses. In addition, social impacts are estimated, encompassing lost consumer surplus (a welfare economics measure of consumer wellbeing); as well as population and school enrollment losses.

IMPLAN data reported that Region F generated more than \$50 billion in gross domestic product (GDP) (2018 dollars) and supported more than 424,000 jobs in 2016. The Region F estimated total population was approximately 686,000 in 2016.

It is estimated that not meeting the identified water needs in Region F would result in an annually combined lost income impact of approximately \$19.6 billion in 2020 and \$6.4 billion in 2070 (Table ES-1). It is also estimated that the region would lose approximately 98,000 jobs in 2020 and 39,000 in 2070.

All impact estimates are in year 2018 dollars and were calculated using a variety of data sources and tools including the use of a region-specific IMPLAN model, data from TWDB annual water use

estimates, the U.S. Census Bureau, Texas Agricultural Statistics Service, and the Texas Municipal League.

Table ES-1 Region F socioeconomic impact summary

Regional Economic Impacts	2020	2030	2040	2050	2060	2070
Income losses (\$ millions)*	\$19,624	\$19,720	\$17,058	\$13,443	\$7,750	\$6,356
Job losses	98,208	100,186	88,685	71,444	43,995	38,833
Financial Transfer Impacts	2020	2030	2040	2050	2060	2070
Tax losses on production and imports (\$ millions)*	\$2,644	\$2,647	\$2,266	\$1,749	\$937	\$725
Water trucking costs (\$ millions)*	\$29	\$29	\$29	\$30	\$31	\$32
Utility revenue losses (\$ millions)*	\$56	\$82	\$111	\$139	\$172	\$207
Utility tax revenue losses (\$ millions)*	\$1	\$1	\$2	\$3	\$3	\$4
Social Impacts	2020	2030	2040	2050	2060	2070
Consumer surplus losses (\$ millions)*	\$87	\$93	\$149	\$183	\$227	\$286
Population losses	18,031	18,394	16,283	13,117	8,078	7,130
School enrollment losses	3,449	3,518	3,115	2,509	1,545	1,364

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

1 Introduction

Water shortages during a repeat of the drought of record would likely curtail or eliminate certain economic activity in businesses and industries that rely heavily on water. Insufficient water supplies could not only have an immediate and real impact on the regional economy in the short term, but they could also adversely and chronically affect economic development in Texas. From a social perspective, water supply reliability is critical as well. Shortages could disrupt activity in homes, schools and government, and could adversely affect public health and safety. For these reasons, it is important to evaluate and understand how water supply shortages during drought could impact communities throughout the state.

As part of the regional water planning process, RWPGs must evaluate the social and economic impacts of not meeting water needs (31 Texas Administrative Code §357.33 (c)). Due to the complexity of the analysis and limited resources of the planning groups, the TWDB has historically performed this analysis for the RWPGs upon their request. Staff of the TWDB's Water Use, Projections, & Planning Division designed and conducted this analysis in support of Region F, and those efforts for this region as well as the other 15 regions allow consistency and a degree of comparability in the approach.

This document summarizes the results of the analysis and discusses the methodology used to generate the results. Section 1 provides a snapshot of the region's economy and summarizes the identified water needs in each water use category, which were calculated based on the RWPG's water supply and demand established during the regional water planning process. Section 2 defines each of ten impact assessment measures used in this analysis. Section 3 describes the methodology for the impact assessment and the approaches and assumptions specific to each water use category (i.e., irrigation, livestock, manufacturing, mining, municipal, and steam-electric power). Section 4 presents the impact estimates for each water use category with results summarized for the region as a whole. Appendix A presents a further breakdown of the socioeconomic impacts by county.

1.1 Regional Economic Summary

The Region F Regional Water Planning Area generated more than \$50 billion in GDP (2018 dollars) and supported roughly 424,000 jobs in 2016, according to the IMPLAN dataset utilized in this socioeconomic analysis. This activity accounted for 3 percent of the state's total GDP of 1.73 trillion dollars for the year based on IMPLAN. Table 1-1 lists all economic sectors ranked by the total value-added to the economy in Region F. The mining sector (including oil and gas extraction) generated close to 40 percent of the region's total value-added and was also a significant source of tax revenue. The top employers in the region were in the mining, public administration, and retail trade sectors. Region F's estimated total population was roughly 686,000 in 2016, approximately 2.5 percent of the state's total.

This represents a snapshot of the regional economy as a whole, and it is important to note that not all economic sectors were included in the TWDB socioeconomic impact analysis. Data considerations prompted use of only the more water-intensive sectors within the economy because

damage estimates could only be calculated for those economic sectors which had both reliable income and water use estimates.

Table 1-1 Region F regional economy by economic sector*

Economic sector	Value-added (\$ millions)	Tax (\$ millions)	Jobs
Mining, Quarrying, and Oil and Gas Extraction	\$19,711.6	\$2,458.8	67,722
Public Administration	\$4,274.8	\$(23.0)	53,420
Real Estate and Rental and Leasing	\$3,831.9	\$556.6	14,285
Wholesale Trade	\$3,199.8	\$496.7	16,901
Manufacturing	\$3,091.3	\$95.4	18,614
Construction	\$2,650.8	\$33.3	30,015
Retail Trade	\$2,203.5	\$542.9	39,778
Health Care and Social Assistance	\$1,743.9	\$25.6	30,056
Finance and Insurance	\$1,513.5	\$66.2	16,366
Utilities	\$1,350.0	\$174.2	2,089
Accommodation and Food Services	\$1,346.2	\$196.9	32,131
Professional, Scientific, and Technical Services	\$1,256.2	\$37.8	18,165
Other Services (except Public Administration)	\$1,229.4	\$124.4	21,836
Transportation and Warehousing	\$1,011.8	\$97.2	15,793
Administrative and Support and Waste Management and Remediation Services	\$719.3	\$26.4	14,728
Information	\$695.5	\$208.0	3,546
Agriculture, Forestry, Fishing and Hunting	\$412.7	\$15.9	16,847
Management of Companies and Enterprises	\$394.9	\$9.5	3,372
Arts, Entertainment, and Recreation	\$187.6	\$33.8	5,317
Educational Services	\$92.6	\$5.4	3,175
Grand Total	\$50,917.2	\$5,182.1	424,156

^{*}Source: 2016 IMPLAN for 536 sectors aggregated by 2-digit NAICS (North American Industry Classification System)

While the mining sector led the region in economic output, the majority (68 percent) of water use in 2016 occurred in irrigated agriculture. Notably, more than 44 percent of the state's mining water use occurred within Region F. Figure 1-1 illustrates Region F's breakdown of the 2016 water use estimates by TWDB water use category.

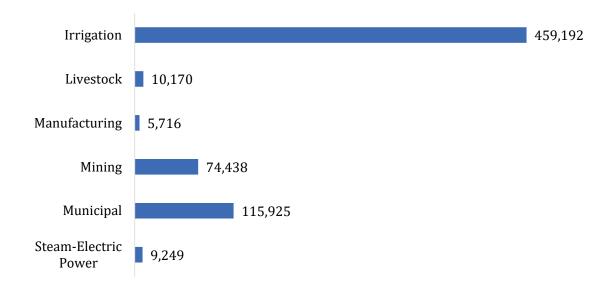


Figure 1-1 Region F 2016 water use estimates by water use category (in acre-feet)

Source: TWDB Annual Water Use Estimates (all values in acre-feet)

1.2 Identified Regional Water Needs (Potential Shortages)

As part of the regional water planning process, the TWDB adopted water demand projections for water user groups (WUG) in Region F with input from the planning group. WUG-level demand projections were established for utilities that provide more than 100 acre-feet of annual water supply, combined rural areas (designated as county-other), and county-wide water demand projections for five non-municipal categories (irrigation, livestock, manufacturing, mining and steam-electric power). The RWPG then compared demands to the existing water supplies of each WUG to determine potential shortages, or needs, by decade.

Table 1-2 summarizes the region's identified water needs in the event of a repeat of the drought of record. Demand management, such as conservation, or the development of new infrastructure to increase supplies, are water management strategies that may be recommended by the planning group to address those needs. This analysis assumes that no strategies are implemented, and that the identified needs correspond to future water shortages. Note that projected water needs generally increase over time, primarily due to anticipated population growth, economic growth, or declining supplies. To provide a general sense of proportion, total projected needs as an overall percentage of total demand by water use category are also presented in aggregate in Table 1-2. Projected needs for individual water user groups within the aggregate can vary greatly and may reach 100% for a given WUG and water use category. A detailed summary of water needs by WUG and county appears in Chapter 4 of the 2021 Region F Regional Water Plan.

Table 1-2 Regional water needs summary by water use category

Water Use Categ	gory	2020	2030	2040	2050	2060	2070
Taria alian	water needs (acre-feet per year)	13,528	17,957	18,618	19,676	22,157	24,740
Irrigation	% of the category's total water demand	3%	4%	4%	4%	5%	5%
Livostosk	water needs (acre-feet per year)	9	17	25	39	50	60
Livestock	% of the category's total water demand	0%	0%	0%	0%	0%	1%
Manufacturing	water needs (acre-feet per year)	1,137	1,226	1,269	1,461	1,664	1,851
Manufacturing	% of the category's total water demand	10%	10%	10%	12%	13%	15%
Mining	water needs (acre-feet per year)	23,009	22,916	19,702	15,080	7,993	5,880
Mining	% of the category's total water demand	21%	21%	22%	23%	17%	17%
Municipal*	water needs (acre-feet per year)	16,030	24,159	33,381	42,081	52,530	63,829
Municipal*	% of the category's total water demand	12%	16%	21%	25%	29%	34%
Steam-electric	water needs (acre-feet per year)	12,746	12,793	12,850	12,945	13,042	13,129
power	% of the category's total water demand	70%	71%	71%	72%	72%	73%
	ater needs et per year)	66,459	79,068	85,845	91,282	97,436	109,489

^{*} Municipal category consists of residential and non-residential (commercial and institutional) subcategories.

2 Impact Assessment Measures

A required component of the regional and state water plans is to estimate the potential economic and social impacts of potential water shortages during a repeat of the drought of record. Consistent with previous water plans, ten impact measures were estimated and are described in Table 2-1.

Table 2-1 Socioeconomic impact analysis measures

Regional economic impacts	Description
Income losses - value-added	The value of output less the value of intermediate consumption; it is a measure of the contribution to gross domestic product (GDP) made by an individual producer, industry, sector, or group of sectors within a year. Value-added measures used in this report have been adjusted to include the direct, indirect, and induced monetary impacts on the region.
Income losses - electrical power purchase costs	Proxy for income loss in the form of additional costs of power as a result of impacts of water shortages.
Job losses	Number of part-time and full-time jobs lost due to the shortage. These values have been adjusted to include the direct, indirect, and induced employment impacts on the region.
Financial transfer impacts	Description
Tax losses on production and imports	Sales and excise taxes not collected due to the shortage, in addition to customs duties, property taxes, motor vehicle licenses, severance taxes, other taxes, and special assessments less subsidies. These values have been adjusted to include the direct, indirect and induced tax impacts on the region.
Water trucking costs	Estimated cost of shipping potable water.
Utility revenue losses	Foregone utility income due to not selling as much water.
Utility tax revenue losses	Foregone miscellaneous gross receipts tax collections.
Social impacts	Description
Consumer surplus losses	A welfare measure of the lost value to consumers accompanying restricted water use.
Population losses	Population losses accompanying job losses.
School enrollment losses	School enrollment losses (K-12) accompanying job losses.

2.1 Regional Economic Impacts

The two key measures used to assess regional economic impacts are income losses and job losses. The income losses presented consist of the sum of value-added losses and the additional purchase costs of electrical power.

Income Losses - Value-added Losses

Value-added is the value of total output less the value of the intermediate inputs also used in the production of the final product. Value-added is similar to GDP, a familiar measure of the productivity of an economy. The loss of value-added due to water shortages is estimated by input-output analysis using the IMPLAN software package, and includes the direct, indirect, and induced monetary impacts on the region. The indirect and induced effects are measures of reduced income as well as reduced employee spending for those input sectors which provide resources to the water shortage impacted production sectors.

Income Losses - Electric Power Purchase Costs

The electrical power grid and market within the state is a complex interconnected system. The industry response to water shortages, and the resulting impact on the region, are not easily modeled using traditional input/output impact analysis and the IMPLAN model. Adverse impacts on the region will occur and are represented in this analysis by estimated additional costs associated with power purchases from other generating plants within the region or state. Consequently, the analysis employs additional power purchase costs as a proxy for the value-added impacts for the steam-electric power water use category, and these are included as a portion of the overall income impact for completeness.

For the purpose of this analysis, it is assumed that power companies with insufficient water will be forced to purchase power on the electrical market at a projected higher rate of 5.60 cents per kilowatt hour. This rate is based upon the average day-ahead market purchase price of electricity in Texas that occurred during the recent drought period in 2011. This price is assumed to be comparable to those prices which would prevail in the event of another drought of record.

Job Losses

The number of jobs lost due to the economic impact is estimated using IMPLAN output associated with each TWDB water use category. Because of the difficulty in predicting outcomes and a lack of relevant data, job loss estimates are not calculated for the steam-electric power category.

2.2 Financial Transfer Impacts

Several impact measures evaluated in this analysis are presented to provide additional detail concerning potential impacts on a portion of the economy or government. These financial transfer impact measures include lost tax collections (on production and imports), trucking costs for imported water, declines in utility revenues, and declines in utility tax revenue collected by the

Region F

state. These measures are not solely adverse, with some having both positive and negative impacts. For example, cities and residents would suffer if forced to pay large costs for trucking in potable water. Trucking firms, conversely, would benefit from the transaction. Additional detail for each of these measures follows.

Tax Losses on Production and Imports

Reduced production of goods and services accompanying water shortages adversely impacts the collection of taxes by state and local government. The regional IMPLAN model is used to estimate reduced tax collections associated with the reduced output in the economy. Impact estimates for this measure include the direct, indirect, and induced impacts for the affected sectors.

Water Trucking Costs

In instances where water shortages for a municipal water user group are estimated by RWPGs to exceed 80 percent of water demands, it is assumed that water would need to be trucked in to support basic consumption and sanitation needs. For water shortages of 80 percent or greater, a fixed, maximum of \$35,000¹ per acre-foot of water applied as an economic cost. This water trucking cost was utilized for both the residential and non-residential portions of municipal water needs.

Utility Revenue Losses

Lost utility income is calculated as the price of water service multiplied by the quantity of water not sold during a drought shortage. Such estimates are obtained from utility-specific pricing data provided by the Texas Municipal League, where available, for both water and wastewater. These water rates are applied to the potential water shortage to estimate forgone utility revenue as water providers sold less water during the drought due to restricted supplies.

Utility Tax Losses

Foregone utility tax losses include estimates of forgone miscellaneous gross receipts taxes. Reduced water sales reduce the amount of utility tax that would be collected by the State of Texas for water and wastewater service sales.

2.3 Social Impacts

Consumer Surplus Losses for Municipal Water Users

Consumer surplus loss is a measure of impact to the wellbeing of municipal water users when their water use is restricted. Consumer surplus is the difference between how much a consumer is willing and able to pay for a commodity (i.e., water) and how much they actually have to pay. The

¹ Based on staff survey of water hauling firms and historical data concerning transport costs for potable water in the recent drought in California for this estimate. There are many factors and variables that would determine actual water trucking costs including distance to, cost of water, and length of that drought.

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difference is a benefit to the consumer's wellbeing since they do not have to pay as much for the commodity as they would be willing to pay. Consumer surplus may also be viewed as an estimate of how much consumers would be willing to pay to keep the original quantity of water which they used prior to the drought. Lost consumer surplus estimates within this analysis only apply to the residential portion of municipal demand, with estimates being made for reduced outdoor and indoor residential use. Lost consumer surplus estimates varied widely by location and degree of water shortage.

Population and School Enrollment Losses

Population loss due to water shortages, as well as the associated decline in school enrollment, are based upon the job loss estimates discussed in Section 2.1. A simplified ratio of job and net population losses are calculated for the state as a whole based on a recent study of how job layoffs impact the labor market population.² For every 100 jobs lost, 18 people were assumed to move out of the area. School enrollment losses are estimated as a proportion of the population lost based upon public school enrollment data from the Texas Education Agency concerning the age K-12 population within the state (approximately 19%).

-

² Foote, Andrew, Grosz, Michel, Stevens, Ann. "Locate Your Nearest Exit: Mass Layoffs and Local Labor Market Response." University of California, Davis. April 2015, http://paa2015.princeton.edu/papers/150194. The study utilized Bureau of Labor Statistics data regarding layoffs between 1996 and 2013, as well as Internal Revenue Service data regarding migration, to model the change in the population as the result of a job layoff event. The study found that layoffs impact both out-migration and in-migration into a region, and that a majority of those who did move following a layoff moved to another labor market rather than an adjacent county.

3 Socioeconomic Impact Assessment Methodology

This portion of the report provides a summary of the methodology used to estimate the potential economic impacts of future water shortages. The general approach employed in the analysis was to obtain estimates for income and job losses on the smallest geographic level that the available data would support, tie those values to their accompanying historic water use estimate, and thereby determine a maximum impact per acre-foot of shortage for each of the socioeconomic measures. The calculations of economic impacts are based on the overall composition of the economy divided into many underlying economic sectors. Sectors in this analysis refer to one or more of the 536 specific production sectors of the economy designated within IMPLAN, the economic impact modeling software used for this assessment. Economic impacts within this report are estimated for approximately 330 of these sectors, with the focus on the more water-intensive production sectors. The economic impacts for a single water use category consist of an aggregation of impacts to multiple, related IMPLAN economic sectors.

3.1 Analysis Context

The context of this socioeconomic impact analysis involves situations where there are physical shortages of groundwater or surface water due to a recurrence of drought of record conditions. Anticipated shortages for specific water users may be nonexistent in earlier decades of the planning horizon, yet population growth or greater industrial, agricultural or other sector demands in later decades may result in greater overall demand, exceeding the existing supplies. Estimated socioeconomic impacts measure what would happen if water user groups experience water shortages for a period of one year. Actual socioeconomic impacts would likely become larger as drought of record conditions persist for periods greater than a single year.

3.2 IMPLAN Model and Data

Input-Output analysis using the IMPLAN software package was the primary means of estimating the value-added, jobs, and tax related impact measures. This analysis employed regional level models to determine key economic impacts. IMPLAN is an economic impact model, originally developed by the U.S. Forestry Service in the 1970's to model economic activity at varying geographic levels. The model is currently maintained by the Minnesota IMPLAN Group (MIG Inc.) which collects and sells county and state specific data and software. The year 2016 version of IMPLAN, employing data for all 254 Texas counties, was used to provide estimates of value-added, jobs, and taxes on production for the economic sectors associated with the water user groups examined in the study. IMPLAN uses 536 sector-specific Industry Codes, and those that rely on water as a primary input were assigned to their appropriate planning water user categories (irrigation, livestock, manufacturing, mining, and municipal). Estimates of value-added for a water use category were obtained by summing value-added estimates across the relevant IMPLAN sectors associated with that water use category. These calculations were also performed for job losses as well as tax losses on production and imports.

The adjusted value-added estimates used as an income measure in this analysis, as well as the job and tax estimates from IMPLAN, include three components:

- *Direct effects* representing the initial change in the industry analyzed;
- *Indirect effects* that are changes in inter-industry transactions as supplying industries respond to reduced demands from the directly affected industries; and,
- *Induced effects* that reflect changes in local spending that result from reduced household income among employees in the directly and indirectly affected industry sectors.

Input-output models such as IMPLAN only capture backward linkages and do not include forward linkages in the economy.

3.3 Elasticity of Economic Impacts

The economic impact of a water need is based on the size of the water need relative to the total water demand for each water user group. Smaller water shortages, for example, less than 5 percent, are generally anticipated to result in no initial negative economic impact because water users are assumed to have a certain amount of flexibility in dealing with small shortages. As a water shortage intensifies, however, such flexibility lessens and results in actual and increasing economic losses, eventually reaching a representative maximum impact estimate per unit volume of water. To account for these characteristics, an elasticity adjustment function is used to estimate impacts for the income, tax and job loss measures. Figure 3-1 illustrates this general relationship for the adjustment functions. Negative impacts are assumed to begin accruing when the shortage reaches the lower bound 'b1' (5 percent in Figure 3-1), with impacts then increasing linearly up to the 100 percent impact level (per unit volume) once the upper bound reaches the 'b2' level shortage (40 percent in Figure 3-1).

To illustrate this, if the total annual value-added for manufacturing in the region was \$2 million and the reported annual volume of water used in that industry is 10,000 acre-feet, the estimated economic measure of the water shortage would be \$200 per acre-foot. The economic impact of the shortage would then be estimated using this value-added amount as the maximum impact estimate (\$200 per acre-foot) applied to the anticipated shortage volume and then adjusted by the elasticity function. Using the sample elasticity function shown in Figure 3-1, an approximately 22 percent shortage in the livestock category would indicate an economic impact estimate of 50% of the original \$200 per acre-foot impact value (i.e., \$100 per acre-foot).

Such adjustments are not required in estimating consumer surplus, utility revenue losses, or utility tax losses. Estimates of lost consumer surplus rely on utility-specific demand curves with the lost consumer surplus estimate calculated based on the relative percentage of the utility's water shortage. Estimated changes in population and school enrollment are indirectly related to the elasticity of job losses.

Assumed values for the lower and upper bounds 'b1' and 'b2' vary by water use category and are presented in Table 3-1.

Figure 3-1 Example economic impact elasticity function (as applied to a single water user's shortage)

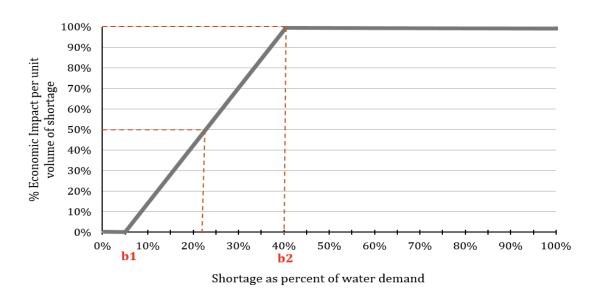


Table 3-1 Economic impact elasticity function lower and upper bounds

Water use category	Lower bound (b1)	Upper bound (b2)
Irrigation	5%	40%
Livestock	5%	10%
Manufacturing	5%	40%
Mining	5%	40%
Municipal (non-residential water intensive subcategory)	5%	40%
Steam-electric power	N/A	N/A

3.4 Analysis Assumptions and Limitations

The modeling of complex systems requires making many assumptions and acknowledging the model's uncertainty and limitations. This is particularly true when attempting to estimate a wide range of socioeconomic impacts over a large geographic area and into future decades. Some of the key assumptions and limitations of this methodology include:

1. The foundation for estimating the socioeconomic impacts of water shortages resulting from a drought are the water needs (potential shortages) that were identified by RWPGs as part of the

- regional water planning process. These needs have some uncertainty associated with them but serve as a reasonable basis for evaluating the potential impacts of a drought of record event.
- 2. All estimated socioeconomic impacts are snapshots for years in which water needs were identified (i.e., 2020, 2030, 2040, 2050, 2060, and 2070). The estimates are independent and distinct "what if" scenarios for each particular year, and water shortages are assumed to be temporary events resulting from a single year recurrence of drought of record conditions. The evaluation assumed that no recommended water management strategies are implemented. In other words, growth occurs and future shocks are imposed on an economy at 10-year intervals, and the resulting impacts are estimated. Note that the estimates presented are not cumulative (i.e., summing up expected impacts from today up to the decade noted), but are simply snapshots of the estimated annual socioeconomic impacts should a drought of record occur in each particular decade based on anticipated water supplies and demands for that same decade.
- 3. Input-output models such as IMPLAN rely on a static profile of the structure of the economy as it appears today. This presumes that the relative contributions of all sectors of the economy would remain the same, regardless of changes in technology, availability of limited resources, and other structural changes to the economy that may occur in the future. Changes in water use efficiency will undoubtedly take place in the future as supplies become more stressed. Use of the static IMPLAN structure was a significant assumption and simplification considering the 50-year time period examined in this analysis. To presume an alternative future economic makeup, however, would entail positing many other major assumptions that would very likely generate as much or more error.
- 4. This is not a form of cost-benefit analysis. That approach to evaluating the economic feasibility of a specific policy or project employs discounting future benefits and costs to their present value dollars using some assumed discount rate. The methodology employed in this effort to estimate the economic impacts of future water shortages did not use any discounting methods to weigh future costs differently through time.
- 5. All monetary values originally based upon year 2016 IMPLAN and other sources are reported in constant year 2018 dollars to be consistent with the water management strategy requirements in the State Water Plan.
- 6. IMPLAN based loss estimates (income-value-added, jobs, and taxes on production and imports) are calculated only for those IMPLAN sectors for which the TWDB's Water Use Survey (WUS) data was available and deemed reliable. Every effort is made in the annual WUS effort to capture all relevant firms who are significant water users. Lack of response to the WUS, or omission of relevant firms, impacts the loss estimates.

- 7. Impacts are annual estimates. The socioeconomic analysis does not reflect the full extent of impacts that might occur as a result of persistent water shortages occurring over an extended duration. The drought of record in most regions of Texas lasted several years.
- 8. Value-added estimates are the primary estimate of the economic impacts within this report. One may be tempted to add consumer surplus impacts to obtain an estimate of total adverse economic impacts to the region, but the consumer surplus measure represents the change to the wellbeing of households (and other water users), not an actual change in the flow of dollars through the economy. The two measures (value-added and consumer surplus) are both valid impacts but ideally should not be summed.
- 9. The value-added, jobs, and taxes on production and import impacts include the direct, indirect and induced effects to capture backward linkages in the economy described in Section 2.1. Population and school enrollment losses also indirectly include such effects as they are based on the associated losses in employment. The remaining measures (consumer surplus, utility revenue, utility taxes, additional electrical power purchase costs, and potable water trucking costs), however, do not include any induced or indirect effects.
- 10. The majority of impacts estimated in this analysis may be more conservative (i.e., smaller) than those that might actually occur under drought of record conditions due to not including impacts in the forward linkages in the economy. Input-output models such as IMPLAN only capture backward linkages on suppliers (including households that supply labor to directly affected industries). While this is a common limitation in this type of economic modeling effort, it is important to note that forward linkages on the industries that use the outputs of the directly affected industries can also be very important. A good example is impacts on livestock operators. Livestock producers tend to suffer substantially during droughts, not because there is not enough water for their stock, but because reductions in available pasture and higher prices for purchased hay have significant economic effects on their operations. Food processors could be in a similar situation if they cannot get the grains or other inputs that they need. These effects are not captured in IMPLAN, resulting in conservative impact estimates.
- 11. The model does not reflect dynamic economic responses to water shortages as they might occur, nor does the model reflect economic impacts associated with a recovery from a drought of record including:
 - a. The likely significant economic rebound to some industries immediately following a drought, such as landscaping;
 - b. The cost and time to rebuild liquidated livestock herds (a major capital investment in that industry);
 - c. Direct impacts on recreational sectors (i.e., stranded docks and reduced tourism); or,
 - d. Impacts of negative publicity on Texas' ability to attract population and business in the event that it was not able to provide adequate water supplies for the existing economy.

- 12. Estimates for job losses and the associated population and school enrollment changes may exceed what would actually occur. In practice, firms may be hesitant to lay off employees, even in difficult economic times. Estimates of population and school enrollment changes are based on regional evaluations and therefore do not necessarily reflect what might occur on a statewide basis.
- 13. The results must be interpreted carefully. It is the general and relative magnitudes of impacts as well as the changes of these impacts over time that should be the focus rather than the absolute numbers. Analyses of this type are much better at predicting relative percent differences brought about by a shock to a complex system (i.e., a water shortage) than the precise size of an impact. To illustrate, assuming that the estimated economic impacts of a drought of record on the manufacturing and mining water user categories are \$2 and \$1 million, respectively, one should be more confident that the economic impacts on manufacturing are twice as large as those on mining and that these impacts will likely be in the millions of dollars. But one should have less confidence that the actual total economic impact experienced would be \$3 million.
- 14. The methodology does not capture "spillover" effects between regions or the secondary impacts that occur outside of the region where the water shortage is projected to occur.
- 15. The methodology that the TWDB has developed for estimating the economic impacts of unmet water needs, and the assumptions and models used in the analysis, are specifically designed to estimate potential economic effects at the regional and county levels. Although it may be tempting to add the regional impacts together in an effort to produce a statewide result, the TWDB cautions against that approach for a number of reasons. The IMPLAN modeling (and corresponding economic multipliers) are all derived from regional models a statewide model of Texas would produce somewhat different multipliers. As noted in point 14 within this section, the regional modeling used by TWDB does not capture spillover losses that could result in other regions from unmet needs in the region analyzed, or potential spillover gains if decreased production in one region leads to increases in production elsewhere. The assumed drought of record may also not occur in every region of Texas at the same time, or to the same degree.

4 Analysis Results

This section presents estimates of potential economic impacts that could reasonably be expected in the event of water shortages associated with a drought of record and if no recommended water management strategies were implemented. Projected economic impacts for the six water use categories (irrigation, livestock, manufacturing, mining, municipal, and steam-electric power) are reported by decade.

4.1 Impacts for Irrigation Water Shortages

Nine of the 32 counties in the region are projected to experience water shortages in the irrigated agriculture water use category for one or more decades within the planning horizon. Estimated impacts to this water use category appear in Table 4-1. Note that tax collection impacts were not estimated for this water use category. IMPLAN data indicates a negative tax impact (i.e., increased tax collections) for the associated production sectors, primarily due to past subsidies from the federal government. However, it was not considered realistic to report increasing tax revenues during a drought of record.

Table 4-1 Impacts of water shortages on irrigation in Region F

Impact measure	2020	2030	2040	2050	2060	2070
Income losses (\$ millions)*	\$4	\$6	\$6	\$7	\$8	\$8
Job losses	98	137	148	170	187	200

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

4.2 Impacts for Livestock Water Shortages

One of the 32 counties in the region are projected to experience water shortages in the livestock water use category for one or more decades within the planning horizon. Estimated impacts to this water use category appear in Table 4-2.

Table 4-2 Impacts of water shortages on livestock in Region F

Impact measure	2020	2030	2040	2050	2060	2070
Income losses (\$ millions)*	\$-	\$0	\$1	\$1	\$1	\$1
Jobs losses	-	11	26	41	52	63
Tax losses on production and imports (\$ millions)*	\$-	\$0	\$0	\$0	\$0	\$0

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

4.3 Impacts of Manufacturing Water Shortages

Manufacturing water shortages in the region are projected to occur in seven of the 32 counties in the region for at least one decade of the planning horizon. Estimated impacts to this water use category appear in Table 4-3.

Table 4-3 Impacts of water shortages on manufacturing in Region F

Impacts measure	2020	2030	2040	2050	2060	2070
Income losses (\$ millions)*	\$457	\$535	\$576	\$684	\$821	\$982
Job losses	1,241	1,771	2,121	2,927	3,933	5,043
Tax losses on production and Imports (\$ millions)*	\$28	\$33	\$35	\$42	\$50	\$60

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

4.4 Impacts of Mining Water Shortages

Mining water shortages in the region are projected to occur in seven of the 32 counties in the region for one or more decades within the planning horizon. Estimated impacts to this water use type appear in Table 4-4.

Table 4-4 Impacts of water shortages on mining in Region F

Impacts measure	2020	2030	2040	2050	2060	2070
Income losses (\$ millions)*	\$18,617	\$18,533	\$15,686	\$11,894	\$5,970	\$4,291
Job losses	94,650	94,226	79,758	60,489	30,375	21,842
Tax losses on production and Imports (\$ millions)*	\$2,604	\$2,592	\$2,194	\$1,663	\$834	\$599

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

4.5 Impacts for Municipal Water Shortages

Nineteen of the 32 counties in the region are projected to experience water shortages in the municipal water use category for one or more decades within the planning horizon.

Impact estimates were made for two sub-categories within municipal water use: residential and non-residential. Non-residential municipal water use includes commercial and institutional users, which are further divided into non-water-intensive and water-intensive subsectors including car wash, laundry, hospitality, health care, recreation, and education. Lost consumer surplus estimates were made only for needs in the residential portion of municipal water use. Available IMPLAN and TWDB Water Use Survey data for the non-residential, water-intensive portion of municipal demand allowed these sectors to be included in income, jobs, and tax loss impact estimate.

Trucking cost estimates, calculated for shortages exceeding 80 percent, assumed a fixed, maximum cost of \$35,000 per acre-foot to transport water for municipal use. The estimated impacts to this water use category appear in Table 4-5.

Table 4-5 Impacts of water shortages on municipal water users in Region F

Impacts measure	2020	2030	2040	2050	2060	2070
Income losses¹ (\$ millions)*	\$121	\$220	\$362	\$426	\$515	\$637
Job losses ¹	2,219	4,041	6,632	7,817	9,448	11,685
Tax losses on production and imports ¹ (\$ millions)*	\$12	\$23	\$37	\$44	\$53	\$65
Trucking costs (\$ millions)*	\$29	\$29	\$29	\$30	\$31	\$32
Utility revenue losses (\$ millions)*	\$56	\$82	\$111	\$139	\$172	\$207
Utility tax revenue losses (\$ millions)*	\$1	\$1	\$2	\$3	\$3	\$4

¹ Estimates apply to the water-intensive portion of non-residential municipal water use.

4.6 Impacts of Steam-Electric Water Shortages

Steam-electric water shortages in the region are projected to occur in four of the 32 counties in the region for one or more decades within the planning horizon. Estimated impacts to this water use category appear in Table 4-6.

Note that estimated economic impacts to steam-electric water users:

- Are reflected as an income loss proxy in the form of estimated additional purchasing costs for power from the electrical grid to replace power that could not be generated due to a shortage;
- Do not include estimates of impacts on jobs. Because of the unique conditions of power generators during drought conditions and lack of relevant data, it was assumed that the industry would retain, perhaps relocating or repurposing, their existing staff in order to manage their ongoing operations through a severe drought.
- Do not presume a decline in tax collections. Associated tax collections, in fact, would likely increase under drought conditions since, historically, the demand for electricity increases during times of drought, thereby increasing taxes collected on the additional sales of power.

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

Table 4-6 Impacts of water shortages on steam-electric power in Region F

Impacts measure	2020	2030	2040	2050	2060	2070
Income Losses (\$ millions)*	\$424	\$426	\$428	\$431	\$434	\$437

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

4.7 Regional Social Impacts

Projected changes in population, based upon several factors (household size, population, and job loss estimates), as well as the accompanying change in school enrollment, were also estimated and are summarized in Table 4-7.

Table 4-7 Region-wide social impacts of water shortages in Region F

Impacts measure	2020	2030	2040	2050	2060	2070
Consumer surplus losses (\$ millions)*	\$87	\$93	\$149	\$183	\$227	\$286
Population losses	18,031	18,394	16,283	13,117	8,078	7,130
School enrollment losses	3,449	3,518	3,115	2,509	1,545	1,364

^{*} Year 2018 dollars, rounded. Entries denoted by a dash (-) indicate no estimated economic impact. Entries denoted by a zero (\$0) indicate estimated income losses less than \$500,000.

Appendix A - County Level Summary of Estimated Economic Impacts for Region F

County level summary of estimated economic impacts of not meeting identified water needs by water use category and decade (in 2018 dollars, rounded). Values are presented only for counties with projected economic impacts for at least one decade.

(* Entries denoted by a dash (-) indicate no estimated economic impact)

		Income losses (Million \$)*							Job losses						
County	Water Use Category	2020	2030	2040	2050	2060	2070	2020	2030	2040	2050	2060	2070		
ANDREWS	IRRIGATION	\$0.07	\$1.55	\$1.98	\$2.84	\$3.51	\$3.86	2	40	51	73	91	100		
ANDREWS	LIVESTOCK	-	\$0.24	\$0.57	\$0.88	\$1.13	\$1.36	-	11	26	41	52	63		
ANDREWS	MANUFACTURING	\$0.74	\$18.63	\$54.78	\$155.00	\$279.33	\$417.54	5	117	343	970	1,748	2,613		
ANDREWS	MINING	\$2,415.23	\$2,211.91	\$1,774.79	\$1,228.20	\$754.04	\$299.20	12,260	11,228	9,009	6,234	3,828	1,519		
ANDREWS	MUNICIPAL	\$0.00	\$0.49	\$1.84	\$6.40	\$13.72	\$24.41	0	9	34	117	251	448		
ANDREWS Tota	al	\$2,416.05	\$2,232.81	\$1,833.97	\$1,393.32	\$1,051.73	\$746.38	12,266	11,404	9,463	7,436	5,970	4,741		
BORDEN	IRRIGATION	-	-	\$0.00	\$0.01	\$0.01	\$0.02	-	-	0	0	0	0		
BORDEN Total		-	-	\$0.00	\$0.01	\$0.01	\$0.02	-	-	0	0	0	0		
BROWN	IRRIGATION	\$1.14	\$1.15	\$1.14	\$1.15	\$1.14	\$1.14	27	28	28	28	28	28		
BROWN	MINING	\$21.21	\$21.98	\$21.89	\$22.23	\$21.61	\$21.54	142	147	146	149	144	144		
BROWN	MUNICIPAL	\$0.12	\$0.12	\$0.11	\$0.11	\$0.11	\$0.11	2	2	2	2	2	2		
BROWN Total		\$22.46	\$23.24	\$23.14	\$23.48	\$22.86	\$22.79	171	177	176	178	174	174		
СОКЕ	MUNICIPAL	\$2.68	\$2.64	\$2.62	\$2.61	\$2.61	\$2.61	49	48	48	48	48	48		
COKE Total		\$2.68	\$2.64	\$2.62	\$2.61	\$2.61	\$2.61	49	48	48	48	48	48		
COLEMAN	IRRIGATION	\$0.17	\$0.17	\$0.17	\$0.17	\$0.17	\$0.17	5	5	5	5	5	5		
COLEMAN	MANUFACTURING	\$1.22	\$1.22	\$1.22	\$1.22	\$1.22	\$1.22	10	10	10	10	10	10		
COLEMAN	MUNICIPAL	\$7.62	\$7.53	\$7.34	\$7.29	\$7.28	\$7.28	140	138	135	134	133	133		
COLEMAN Tota	ıl	\$9.01	\$8.91	\$8.72	\$8.67	\$8.66	\$8.66	155	153	149	148	148	148		
сопсно	MUNICIPAL	\$0.07	\$0.07	\$0.07	\$0.08	\$0.08	\$0.08	1	1	1	1	1	1		
CONCHO Total		\$0.07	\$0.07	\$0.07	\$0.08	\$0.08	\$0.08	1	1	1	1	1	1		
ECTOR	MUNICIPAL	\$1.42	\$1.55	\$2.77	\$5.68	\$22.92	\$57.07	26	28	51	104	420	1,046		
ECTOR	STEAM ELECTRIC POWER	\$2.16	\$3.83	\$5.72	\$8.75	\$11.35	\$13.61	-	-	-	-	-	-		

		Income losses (Million \$)* Job losses											
County	Water Use Category	2020	2030	2040	2050	2060	2070	2020	2030	2040	2050	2060	2070
ECTOR Total		\$3.58	\$5.38	\$8.50	\$14.44	\$34.27	\$70.68	26	28	51	104	420	1,046
HOWARD	MANUFACTURING	-	-	-	-	\$4.53	\$18.06	-	-	-	-	15	59
HOWARD	MUNICIPAL	\$0.98	-	-	\$1.07	\$8.98	\$22.90	18	-	-	20	165	420
HOWARD	STEAM ELECTRIC POWER	\$0.10	-	-	\$0.13	\$0.77	\$1.40	-	-	-	-	-	-
HOWARD Total		\$1.08	-	-	\$1.21	\$14.27	\$42.36	18	-	-	20	179	479
IRION	IRRIGATION	\$0.09	\$0.09	\$0.09	\$0.09	\$0.09	\$0.09	3	3	3	3	3	3
IRION	MINING	\$1,381.50	\$1,374.78	\$94.20	-	-	-	7,023	6,988	479	-	-	-
IRION Total		\$1,381.59	\$1,374.87	\$94.29	\$0.09	\$0.09	\$0.09	7,025	6,991	482	3	3	3
KIMBLE	IRRIGATION	\$0.26	\$0.26	\$0.26	\$0.26	\$0.26	\$0.26	8	8	8	8	8	8
KIMBLE	MANUFACTURING	\$104.49	\$121.99	\$121.99	\$121.99	\$121.99	\$121.99	312	364	364	364	364	364
KIMBLE	MUNICIPAL	\$4.77	\$4.72	\$4.64	\$4.61	\$4.60	\$4.60	87	87	85	85	84	84
KIMBLE Total		\$109.52	\$126.97	\$126.89	\$126.86	\$126.85	\$126.85	407	459	457	457	457	457
LOVING	MINING	\$3,202.78	\$3,202.78	\$2,463.99	\$1,202.04	\$427.69	\$571.91	16,281	16,281	12,525	6,110	2,174	2,907
LOVING Total		\$3,202.78	\$3,202.78	\$2,463.99	\$1,202.04	\$427.69	\$571.91	16,281	16,281	12,525	6,110	2,174	2,907
MARTIN	IRRIGATION	-	-	-	-	-	\$0.18	-	-	-	-	-	4
MARTIN	MUNICIPAL	\$0.04	\$0.08	\$0.19	\$0.57	\$1.11	\$1.75	1	1	3	10	20	32
MARTIN Total		\$0.04	\$0.08	\$0.19	\$0.57	\$1.11	\$1.93	1	1	3	10	20	36
MASON	MUNICIPAL	\$7.47	\$7.37	\$7.28	\$7.23	\$7.22	\$7.22	137	135	133	132	132	132
MASON Total		\$7.47	\$7.37	\$7.28	\$7.23	\$7.22	\$7.22	137	135	133	132	132	132
MCCULLOCH	MUNICIPAL	\$13.32	\$13.60	\$13.43	\$13.50	\$13.52	\$13.54	244	249	246	248	248	248
MCCULLOCH To	tal	\$13.32	\$13.60	\$13.43	\$13.50	\$13.52	\$13.54	244	249	246	248	248	248
MENARD	MUNICIPAL	\$1.68	\$1.62	\$1.57	\$1.56	\$1.56	\$1.56	31	30	29	29	29	29
MENARD Total		\$1.68	\$1.62	\$1.57	\$1.56	\$1.56	\$1.56	31	30	29	29	29	29
MIDLAND	MUNICIPAL	\$0.03	\$111.77	\$233.17	\$267.70	\$302.87	\$341.40	0	2,049	4,275	4,908	5,553	6,259
MIDLAND Total		\$0.03	\$111.77	\$233.17	\$267.70	\$302.87	\$341.40	0	2,049	4,275	4,908	5,553	6,259
MITCHELL	IRRIGATION	\$0.10	\$0.15	\$0.13	\$0.11	\$0.10	\$0.08	2	3	2	2	2	1
MITCHELL	MUNICIPAL	-	\$0.49	\$0.62	\$0.76	\$0.94	\$1.16	-	9	11	14	17	21
MITCHELL	STEAM ELECTRIC POWER	\$343.68	\$343.68	\$343.68	\$343.68	\$343.68	\$343.68	-	-	-	-	-	-
MITCHELL Tota	I	\$343.78	\$344.32	\$344.43	\$344.55	\$344.71	\$344.92	2	12	14	16	19	23

Region F

			I	ncome losses	s (Million \$)*			Job losses					
County	Water Use Category	2020	2030	2040	2050	2060	2070	2020	2030	2040	2050	2060	2070
PECOS	MANUFACTURING	\$156.91	\$148.60	\$148.60	\$148.60	\$148.60	\$148.60	352	334	334	334	334	334
PECOS	MINING	\$2,869.87	\$2,869.87	\$2,869.87	\$2,869.87	-	-	14,588	14,588	14,588	14,588	-	-
PECOS Total		\$3,026.79	\$3,018.47	\$3,018.47	\$3,018.47	\$148.60	\$148.60	14,940	14,922	14,922	14,922	334	334
REEVES	MINING	\$8,527.63	\$8,527.63	\$8,117.65	\$6,313.72	\$4,591.80	\$3,279.86	43,348	43,348	41,264	32,094	23,341	16,672
REEVES	MUNICIPAL	\$0.45	\$0.50	\$0.55	\$0.58	\$0.60	\$0.62	8	9	10	11	11	11
REEVES Total		\$8,528.08	\$8,528.13	\$8,118.19	\$6,314.30	\$4,592.40	\$3,280.48	43,356	43,357	41,274	32,105	23,352	16,684
RUNNELS	MUNICIPAL	\$4.00	\$3.77	\$3.59	\$3.56	\$3.59	\$3.77	73	69	66	65	66	69
RUNNELS Total		\$4.00	\$3.77	\$3.59	\$3.56	\$3.59	\$3.77	73	69	66	65	66	69
SCURRY	IRRIGATION	\$2.67	\$2.68	\$2.68	\$2.68	\$2.68	\$2.68	51	51	51	51	51	51
SCURRY	MANUFACTURING	\$187.78	\$225.33	\$225.33	\$225.33	\$225.33	\$225.33	415	498	498	498	498	498
SCURRY	MINING	\$198.43	\$323.89	\$343.57	\$258.29	\$174.65	\$118.07	1,009	1,646	1,746	1,313	888	600
SCURRY	MUNICIPAL	\$1.81	\$1.60	\$1.73	\$2.36	\$5.62	\$11.66	33	29	32	43	103	214
SCURRY Total		\$390.68	\$553.50	\$573.31	\$488.66	\$408.28	\$357.74	1,508	2,225	2,327	1,905	1,540	1,363
TOM GREEN	MANUFACTURING	\$6.18	\$18.84	\$24.06	\$31.54	\$40.49	\$48.95	147	449	573	751	964	1,166
TOM GREEN	MUNICIPAL	\$74.57	\$62.49	\$80.20	\$100.73	\$116.86	\$134.43	1,367	1,146	1,470	1,847	2,142	2,465
TOM GREEN TO	tal	\$80.75	\$81.33	\$104.26	\$132.27	\$157.35	\$183.38	1,514	1,594	2,043	2,598	3,107	3,630
WARD	MUNICIPAL	-	-	-	-	\$1.19	\$1.22	-	-	-	-	22	22
WARD	STEAM ELECTRIC POWER	\$78.28	\$78.28	\$78.28	\$78.28	\$78.28	\$78.28	-	-	-	-	-	-
WARD Total		\$78.28	\$78.28	\$78.28	\$78.28	\$79.47	\$79.50	-	-	-	-	22	22
REGION F Total		\$19,623.72	\$19,719.90	\$17,058.36	\$13,443.46	\$7,749.80	\$6,356.45	98,208	100,186	88,685	71,444	43,995	38,833