

PROJECT FUNDING REQUEST

BOARD DATE: December 15, 2022

Team Manager: Nancy Richards

ACTION REQUESTED

Approve by resolution a request from the City of Daisetta (Liberty County) for \$2,310,000 in financial assistance consisting of \$980,000 in financing and \$1,310,280 in principal forgiveness from the Drinking Water State Revolving Fund for planning, acquisition, design, and construction of a water system improvements project.

STAFF RECOMMENDATION

🛛 Approve

No Action

BACKGROUND

The City of Daisetta (City) is located in Liberty County approximately 45 miles west of Beaumont, Texas. The City provides water and wastewater services to a population of approximately 938 residents and 400 connections.

PROJECT NEED AND DESCRIPTION

In 2017, the City plugged and abandoned their sole water supply water well due to issues in meeting water quality compliance standards for sodium, chloride, and total dissolved solids. The City currently purchases water from a neighboring public water supply system, Liberty County Fresh Water Supply District 1 Hull (Hull). Hull's water well capacity is not intended to provide water supply to two combined systems for extended periods and is not a sustainable solution for the City. Additionally, on October 6, 2022, the pumps for Hull's well failed leaving both communities without water for five days.

The proposed project work will drill, construct, and install a new 400 gallon per minute raw water well and transmission line from a new site to the City's existing water treatment and storage facility. The raw water will be pumped from the new well site to the existing facility via a proposed 8-inch transmission line. The existing facility will provide treatment for the raw groundwater. The treated water will be stored in existing tanks and pumped into the distribution system. Additional supporting work includes installation of well header piping, SCADA system, and fencing, construction of facility driveway and parking lot, and piping tie-ins to the existing system.

PROJECT SCHEDULE

Task	Schedule Date
Closing	March 31, 2023
Engineering Feasibility Report Completion	July 31, 2023
(End of Planning Phase)	
Design Phase Completion	June 28, 2024
Start of Construction	September 30, 2024
Construction Completion	September 30, 2025

KEY ISSUES

The City has submitted a Project Information Form (PIF) for FY2023 DWSRF for transmission lines and water treatment plant upgrades. They also submitted a \$4.4 million abridged application for the Economically Distressed Areas Program (EDAP). The EDAP abridged application encompasses the entirety of the project, which includes the new raw water well and transmission lines and water treatment plant upgrades.

The City qualifies for \$1,310,280 in principal forgiveness as a disadvantaged community and very small system in addition to urgent need funding due to the loss of water supply during part of October 2022. The City also qualifies for \$980,000 in zero percent financing through urgent need funding.

LEGAL/SPECIAL CONDITIONS

- Adoption of a water conservation plan
- Water rights certification
- Executed principal forgiveness agreement
- Return of surplus principal forgiveness funds

Attachments

- 1. Financial Review
- 2. Project Budget
- 3. Resolution (22-)
- 4. Water Conservation Review
- 5. Location Map

Financial Review City of Daisetta

Risk Score: 2B

Audit Reviewed: FY 2021

Key Indicators

Indicator	Result	Benchmark
Population Growth, Average Annual 2010-2020	City: -0.45%	State: 1.49%
Top 10 Taxpayers % of Assessed Value	29%	10-15%
Median Household Income as % of State	72%	100%
Days of Cash on Hand (3-year Average)	754 days	30-149 days
Fund Balance as % of Revenues	219.14%	5-10%
Debt Service Coverage Ratio	1.0x	1.0x
Debt-to-Operating Revenues	3.49	4.00-5.99x
Unemployment Rate (September, 2022)	County: 6.0%	State: 3.80%
Working Capital Ratio	106.38	> 1.0

Key Risk Score Strengths

- The City's days of cash on hand is above the benchmark, indicating that they can pay operating expenses with the cash available.
- A high working capital ratio provides the City with ample resources to cover short-term liabilities and shows a strong liquidity position.

Key Risk Score Concerns

- Debt-to-operating revenues ratio is below benchmark due to interest and sinking tax recently implemented this year.
- The population growth of the City has slightly declined over the past ten years; however, the number of connections have remained approximately the same.
- Interest and sinking tax rate is projected to increase from the current rate of \$0.085, rising to \$0.170 in 2023, with the highest projected rate reaching \$0.249 in 2044.
- The City's average tax collection rate is 85.77 percent, which is cited as being due to the City being an economically disadvantaged community.
- The City's top ten taxpayers made up 29.16 percent of the total taxable value, with energy corporations making up 16.02 percent of that taxable value. A stress test was performed with these removed, which resulted in a projected maximum rate of \$0.288 in 2044.

PLEDGE

Legal Pledge Name	Ad Valorem Tax
Type of Pledge	\boxtimes Tax \square Revenue \square Tax & Revenue \square Contract \square Other
Revenue Pledge Level	\Box First \Box Second \Box Third \boxtimes N/A

TAXES

	2022 Tax Year Rate	Max Projected Tax Rate (Year 2044)	Maximum Allowable Rate	3-Year Avg Current Tax Collections	Assessed Valuation
Maintenance & Operation	\$0.381	\$0.381			
Interest & Sinking	\$0.085	\$0.249	\$1.50	85.77%	\$44,446,041
Total Tax Rate	\$0.466	\$0.630			

<u>Cost Savings</u>

Based on a 30-year maturity schedule and current interest rates, the City could save approximately \$760,843 over the life of the financing. The City is also saving \$1,310,280 in principal forgiveness.



Project Data Summary

Development Dourd						
Responsible Authority		Daisetta				
Program		DWSRF				
Commitment Number		L1001594, LF1001593				
Project Number		62931				
List Year		2022				
Type of Pledge		Tax Pledge				
Pledge Level (if applicabl	le)	N/A				
Legal Description			etta, Texas General Obl Forgiveness Agreement	ligation Bonds, Series 2023,		
Tax-exempt or Taxable		Tax-Exempt				
Refinance		No				
Outlay Requirement		Yes				
Disbursement Method		Escrow				
Outlay Type		Outlay = Escrow Rele	ase			
Qualifies as Disadvantag	ed	Yes				
State Revolving Fund Typ	ре	Equivalency				
Financial Managerial & To	echnical Complete	Yes				
Phases Funded		Planning, Acquisition,	Design, and Construction	on		
Pre-Design		Yes				
Project Consistent with S	State Water Plan	ter Plan Yes				
Water Conservation Plan	Approvable					
Overall Risk Score						
		PROJECT TEAM				
Team Manager	Financial Analyst	Engineering Reviewer	Environmental Reviewer	Attorney		
Nancy Richards	Kyle DuQuesnay	Marcus Snell	Britt Paredes	Annette Mass		

ISSUE BEING EVALUATED FOR ILLUSTRATION PURPOSES ONLY City of Daisetta

\$980,000 City of Daisetta, Texas General Obligation Bonds, Proposed Series 2023

3/31/2023
3/31/2023
3/15/2024
3/15/2024
3/15/2053
03/31
1.0

Source:	DWSRF-EQUIVALENCY
Rate:	0.00%
IUP Year:	2022
Case:	Tax
Admin.Fee:	\$19,216
Admin. Fee Payment Date:	3/31/2023
Total Assessed Valuation:	\$44,446,041

Admin.

	PROJECTED	TAX	REVENUES	PROJECTED	CURRENT			\$980,000	ISSUE				
FISCAL	TAX	WITH	I COLL. @	TOTAL	DEBT		PRINCIPAL	INTEREST	INTEREST	TOTAL	Т	OTAL DEBT	
YEAR	RATE		86%	REVENUES	SERVICE		PAYMENT	RATE	PAYMENT	PAYMENT		SERVICE	COVERAGE
2024	\$0.171	\$	65,000	\$ 65,000	\$ 30,00) \$	35,000	-	-	\$ 35,000	\$	65,000	1.00
2025	\$0.171	\$	65,000	\$ 65,000	\$ 30,00) \$	35,000	0.00%	-	\$ 35,000	\$	65,000	1.00
2026	\$0.171	\$	65,000	\$ 65,000	\$ 30,00) \$	35,000	0.00%	-	\$ 35,000	\$	65,000	1.00
2027	\$0.184	\$	70,000	\$ 70,000	\$ 35,00) \$	35,000	0.00%	-	\$ 35,000	\$	70,000	1.00
2028	\$0.184	\$	70,000	\$ 70,000	\$ 35,00) \$	35,000	0.00%	-	\$ 35,000	\$	70,000	1.00
2029	\$0.184	\$	70,000	\$ 70,000	\$ 35,00) \$	35,000	0.00%	-	\$ 35,000	\$	70,000	1.00
2030	\$0.184	\$	70,000	\$ 70,000	\$ 35,00) \$	35,000	0.00%	-	\$ 35,000	\$	70,000	1.00
2031	\$0.184	\$	70,000	\$ 70,000	\$ 35,00) \$	35,000	0.00%	-	\$ 35,000	\$	70,000	1.00
2032	\$0.197	\$	75,000	\$ 75,000	\$ 40,00) \$	35,000	0.00%	-	\$ 35,000	\$	75,000	1.00
2033	\$0.197	\$	75,000	\$ 75,000	\$ 40,00) \$	35,000	0.00%	-	\$ 35,000	\$	75,000	1.00
2034	\$0.197	\$	75,000	\$ 75,000	\$ 40,00) \$	35,000	0.00%	-	\$ 35,000	\$	75,000	1.00
2035	\$0.210	\$	80,000	\$ 80,000	\$ 45,00) \$	35,000	0.00%	-	\$ 35,000	\$	80,000	1.00
2036	\$0.210	\$	80,000	\$ 80,000	\$ 45,00) \$	35,000	0.00%	-	\$ 35,000	\$	80,000	1.00
2037	\$0.210	\$	80,000	\$ 80,000	\$ 45,00) \$	35,000	0.00%	-	\$ 35,000	\$	80,000	1.00
2038	\$0.223	\$	85,000	\$ 85,000	\$ 50,00) \$	35,000	0.00%	-	\$ 35,000	\$	85,000	1.00
2039	\$0.210	\$	80,000	\$ 80,000	\$ 50,00) \$	30,000	0.00%	-	\$ 30,000	\$	80,000	1.00
2040	\$0.223	\$	85,000	\$ 85,000	\$ 55,00) \$	30,000	0.00%	-	\$ 30,000	\$	85,000	1.00
2041	\$0.223	\$	85,000	\$ 85,000	\$ 55,00) \$	30,000	0.00%	-	\$ 30,000	\$	85,000	1.00
2042	\$0.236	\$	90,000	\$ 90,000	\$ 60,00) \$	30,000	0.00%	-	\$ 30,000	\$	90,000	1.00
2043	\$0.236	\$	90,000	\$ 90,000	\$ 60,00) \$	30,000	0.00%	-	\$ 30,000	\$	90,000	1.00
2044	\$0.249	\$	95,000	\$ 95,000	\$ 65,00) \$	30,000	0.00%	-	\$ 30,000	\$	95,000	1.00
2045	\$0.249	\$	95,000	\$ 95,000	\$ 65,00) \$	30,000	0.00%	-	\$ 30,000	\$	95,000	1.00
2046	\$0.079	\$	30,000	\$ 30,000	-	\$	30,000	0.00%	-	\$ 30,000	\$	30,000	1.00
2047	\$0.079	\$	30,000	\$ 30,000	-	\$	30,000	0.00%	-	\$ 30,000	\$	30,000	1.00
2048	\$0.079	\$	30,000	\$ 30,000	-	\$	30,000	0.00%	-	\$ 30,000	\$	30,000	1.00
2049	\$0.079	\$	30,000	\$ 30,000	-	\$	30,000	0.00%	-	\$ 30,000	\$	30,000	1.00
2050	\$0.079	\$	30,000	\$ 30,000	-	\$	30,000	0.00%	-	\$ 30,000	\$	30,000	1.00
2051	\$0.079	\$	30,000	\$ 30,000	-	\$	30,000	0.00%	-	\$ 30,000	\$	30,000	1.00
2052	\$0.079	\$	30,000	\$ 30,000	-	\$	30,000	0.00%	-	\$ 30,000	\$	30,000	1.00
2053	\$0.092	\$	35,000	\$ 35,000	-	\$	35,000	0.00%	-	\$ 35,000	\$	35,000	1.00
					\$980,00)	\$980,000		\$0	\$980,000		\$1,960,000	

AVERAGE (MATURITY) LIFE	14.96 YEAR
NET INTEREST RATE	0.000%
COST SAVINGS	\$ 760,843
AVERAGE ANNUAL REQUIREMENT	\$32,66

Disclaimer: This is a working document and is provided as a courtesy. All information contained herein, including the proposed interest rate, is subject to change upon further review of the TWDB in accordance with 31 Texas Administrative Code Chapters 363, 371, 375, or 384, as applicable. The TWDB does not function as a financial advisor to anyone in connection with this financing. The information contained in this document is used by TWDB staff to analyze the application for financing is illustrative only and does not constitute any guaranty of future rates. The TWDB makes no claim regarding the applicability of the information at closing, at which time actual rates will be set.



Current Budget Summary

Daisetta 62931 - Water Well 2021

Budget Items	TWDB Funds	Total
Construction		
Construction	\$1,447,530.00	\$1,447,530.00
Subtotal for Construction	\$1,447,530.00	\$1,447,530.00
Basic Engineering Services		
Basic Engineering Other (Bidding)	\$6,000.00	\$6,000.00
Construction Engineering	\$75,000.00	\$75,000.00
Design	\$132,109.00	\$132,109.00
Planning	\$30,329.00	\$30,329.00
Subtotal for Basic Engineering Services	\$243,438.00	\$243,438.00
Special Services		
Environmental	\$20,000.00	\$20,000.00
Geotechnical	\$10,000.00	\$10,000.00
Special Service Other (Electrical)	\$35,000.00	\$35,000.00
Special Service Other (Hydrogeology)	\$25,000.00	\$25,000.00
Surveying	\$35,000.00	\$35,000.00
Subtotal for Special Services	\$125,000.00	\$125,000.00
Fiscal Services		
Bond Counsel	\$65,000.00	\$65,000.00
Financial Advisor	\$76,575.00	\$76,575.00
Fiscal/Legal	\$4,020.00	\$4,020.00
Loan Origination Fee	\$19,216.00	\$19,216.00
Subtotal for Fiscal Services	\$164,811.00	\$164,811.00
Other		
Land/Easements Acquisition	\$90,000.00	\$90,000.00
Subtotal for Other	\$90,000.00	\$90,000.00
Contingency		
Contingency	\$219,501.00	\$219,501.00
Subtotal for Contingency	\$219,501.00	\$219,501.00
Total	\$2,290,280.00	\$2,290,280.00

A RESOLUTION OF THE TEXAS WATER DEVELOPMENT BOARD APPROVING AN APPLICATION FOR FINANCIAL ASSISTANCE IN THE AMOUNT OF \$2,290,280 TO THE CITY OF DAISETTA FROM THE DRINKING WATER STATE REVOLVING FUND THROUGH THE PROPOSED PURCHASE OF \$980,000 CITY OF DAISETTA, TEXAS GENERAL OBLIGATION BONDS, PROPOSED SERIES 2023 AND \$1,310,280 IN PRINCIPAL FORGIVENESS

(22 -)

WHEREAS, the City of Daisetta (City), located in Liberty County, has filed an application for financial assistance in the amount of \$2,290,280 from the Drinking Water State Revolving Fund (DWSRF) to finance the planning, acquisition, design and construction of certain water system improvements identified as Project No. 62931; and

WHEREAS, the City seeks financial assistance from the Texas Water Development Board (TWDB) through the TWDB's proposed purchase of \$980,000 City of Daisetta, Texas General Obligation Bonds, Proposed Series 2023 (together with all authorizing documents, "Obligations"), and the execution of a Principal Forgiveness Agreement in an amount of \$1,310,280, all as is more specifically set forth in the application and in recommendations of the TWDB's staff; and

WHEREAS, the City has offered a pledge of unlimited ad valorem taxes as sufficient security for the repayment of the Obligations; and

WHEREAS, the commitment is approved for funding under the TWDB's pre-design funding option, and initial and future releases of funds are subject to 31 TAC § 371.13; and

WHEREAS, the TWDB hereby finds:

- 1. that the revenue and/or taxes pledged by the City will be sufficient to meet all the Obligations assumed by the City, in accordance with Texas Water Code § 15.607;
- 2. that the application and assistance applied for meet the requirements of the Safe Drinking Water Act, 42 U.S.C. §§ 300f *et seq*. as well as state law, in accordance with Texas Water Code § 15.607;
- 3. that the City has submitted a proposed program of water conservation for the more efficient use of water that will meet reasonably anticipated local needs and conditions and that incorporates practices, techniques or technology prescribed by the Texas Water Code and TWDB's rules;
- 4. that the TWDB has approved a regional water plan for the region of the state that includes the area benefiting from the project and the needs to be addressed by the

project will be addressed in a manner that is consistent with the approved regional and state water plans, as required by Texas Water Code § 16.053(j);

- 5. that a current water audit required by Texas Water Code § 16.0121 and 31 TAC § 358.6 has been completed by the City and filed with the TWDB in accordance with Texas Water Code § 16.053(j);
- 6. that the City meets the definition of Disadvantaged Community in 31 TAC § 371.1(23) and is therefore eligible for principal forgiveness in the amount of \$410,280; that the City meets the definition of a Very Small System in accordance with the current Intended Use Plan, and is therefore eligible for principal forgiveness in the amount of \$300,000; that the project qualifies as an Urgent Need project in accordance with the applicable Intended Use Plan and 31 TAC § 371.21(f) and is eligible for principal forgiveness in the amount of \$600,000 and funding with a reduced interest rate of zero percent. The City is therefore eligible for principal forgiveness through the DWSRF in a total amount not to exceed \$1,310,280 and financial assistance in the amount of \$980,000 at zero percent interest rate;

NOW, THEREFORE, based on these findings, the TWDB resolves as follows:

A commitment is made by the TWDB to the City of Daisetta for financial assistance in the amount of \$2,290,280 from the Drinking Water State Revolving Fund through the TWDB's proposed purchase of \$980,000 City of Daisetta, Texas General Obligation Bonds, Proposed Series 2023 and the execution of a Principal Forgiveness Agreement in the amount of \$1,310,280. This commitment will expire on June 30, 2023.

Such commitment is conditioned as follows:

Standard Conditions:

- 1. this commitment is contingent on a future sale of bonds by the TWDB or on the availability of funds on hand;
- 2. this commitment is contingent upon the issuance of a written approving opinion of the Attorney General of the State of Texas stating that all of the requirements of the laws under which said Obligations were issued have been complied with; that said Obligations were issued in conformity with the Constitution and laws of the State of Texas; and that said Obligations are valid and binding obligations of the City;
- 3. this commitment is contingent upon the City's compliance with all applicable requirements contained in 31 TAC Chapter 371;
- 4. the Obligations must provide that the City agrees to comply with all of the conditions set forth in the TWDB Resolution, which conditions are incorporated herein;

- 5. the Obligations must provide that the Obligations can be called for early redemption on any date beginning on or after the first interest payment date which is 10 years from the dated date of the Obligations, at a redemption price of par, together with accrued interest to the date fixed for redemption;
- 6. the City, or an obligated person for whom financial or operating data is presented to the TWDB in the application for financial assistance either individually or in combination with other issuers of the City's Obligations or obligated persons, will, at a minimum, regardless of the amount of the Obligations, covenant to comply with requirements for continuing disclosure on an ongoing basis substantially in the manner required by Securities and Exchange Commission (SEC) in 17 CFR § 240.15c2-12 (Rule 15c2-12) and determined as if the TWDB were a Participating Underwriter within the meaning of such rule, such continuing disclosure undertaking being for the benefit of the TWDB and the beneficial owners of the City's Obligations, if the TWDB sells or otherwise transfers such Obligations, and the beneficial owners of the TWDB's bonds if the City is an obligated person with respect to such bonds under SEC Rule 15c2-12;
- 7. the Obligations must contain a provision requiring the City to levy a tax and/or maintain and collect sufficient rates and charges, as applicable, to produce system funds in an amount necessary to meet the debt service requirements of all outstanding obligations and to maintain the funds established and required by the Obligations;
- 8. the Obligations must include a provision requiring the City to use any loan proceeds from the Obligations that are determined to be remaining unused funds, which are those funds unspent after the original approved project is completed, for enhancements to the original project that are explicitly approved by the Executive Administrator or if no enhancements are authorized by the Executive Administrator, requiring the City to submit a final accounting and disposition of any unused funds;
- 9. the Obligations must include a provision requiring the City to use any loan proceeds from the Obligations that are determined to be surplus funds remaining after completion of the project and completion of a final accounting in a manner as approved by the Executive Administrator;
- 10. the Obligations must contain a provision that the TWDB may exercise all remedies available to it in law or equity, and any provision of the Obligations that restricts or limits the TWDB's full exercise of these remedies shall be of no force and effect;
- 11. loan proceeds are public funds and, as such, the Obligations must include a provision requiring that these proceeds shall be held at a designated state depository institution or other properly chartered and authorized institution in accordance with the Public Funds Investment Act, Government Code, Chapter 2256, and the Public Funds Collateral Act, Government Code, Chapter 2257;

- 12. loan proceeds shall not be used by the City when sampling, testing, removing or disposing of contaminated soils and/or media at the project site. The Obligations shall include an environmental indemnification provision wherein the City agrees to indemnify, hold harmless and protect the TWDB from any and all claims, causes of action or damages to the person or property of third parties arising from the sampling, analysis, transport, storage, treatment and disposition of any contaminated sewage sludge, contaminated sediments and/or contaminated media that may be generated by the City, its contractors, consultants, agents, officials and employees as a result of activities relating to the project to the extent permitted by law;
- 13. prior to closing, the City shall submit documentation evidencing the adoption and implementation of sufficient system rates and charges and/or the levy of an interest and sinking tax rate (if applicable) sufficient for the repayment of all system debt service requirements;
- 14. prior to closing, and if not previously provided with the application, the City shall submit executed contracts for engineering and, if applicable, financial advisor and bond counsel contracts, for the project that are satisfactory to the Executive Administrator. Fees to be reimbursed under the contracts must be reasonable in relation to the services performed, reflected in the contract, and acceptable to the Executive Administrator;
- 15. prior to closing, when any portion of the financial assistance is to be held in escrow or in trust, the City shall execute an escrow or trust agreement, approved as to form and substance by the Executive Administrator, and shall submit that executed agreement to the TWDB;
- 16. the Executive Administrator may require that the City execute a separate financing agreement in form and substance acceptable to the Executive Administrator;
- 17. the TWDB retains the option to purchase the Obligations in separate lots and/or on an installment basis, with delivery of the purchase price for each installment to be paid against delivery of the relevant installment of Obligations as approved by the Executive Administrator;
- 18. the Obligations must provide that the City will comply with all applicable TWDB laws and rules related to the use of the financial assistance;
- 19. the Obligations must provide that the City must comply with all conditions as specified in the final environmental finding of the Executive Administrator when issued, including the standard emergency discovery conditions for threatened and endangered species and cultural resources;
- 20. the Obligations must contain a provision requiring the City to maintain insurance coverage sufficient to protect the TWDB's interest in the project;

21. the City must immediately notify TWDB, in writing, of any suit against it by the Attorney General of Texas under Texas Penal Code § 1.10(f) (related to federal laws regulating firearms, firearm accessories, and firearm ammunition);

Conditions Related to Tax-Exempt Status:

- 22. the City's bond counsel must prepare a written opinion that states that the interest on the Obligations is excludable from gross income or is exempt from federal income taxation. Bond counsel may rely on covenants and representations of the City when rendering this opinion;
- 23. the City's bond counsel opinion must also state that the Obligations are not "private activity bonds." Bond counsel may rely on covenants and representations of the City when rendering this opinion;
- 24. the Obligations must include a provision prohibiting the City from using the proceeds of this loan in a manner that would cause the Obligations to become "private activity bonds" within the meaning of section 141 of the Internal Revenue Code of 1986, as amended (Code) and the Treasury Regulations promulgated thereunder (Regulations);
- 25. the Obligations must provide that no portion of the proceeds of the loan will be used, directly or indirectly, in a manner that would cause the Obligations to be "arbitrage bonds" within the meaning of section 148(a) of the Code and Regulations, including to acquire or to replace funds which were used, directly or indirectly, to acquire Nonpurpose Investments (as defined in the Code and Regulations) which produce a yield materially higher than the yield on the TWDB's bonds that are issued to provide financing for the loan (Source Series Bonds), other than Nonpurpose Investments acquired with:
 - a. proceeds of the TWDB's Source Series Bonds invested for a reasonable temporary period of up to three (3) years after the issue date of the Source Series Bonds until such proceeds are needed for the facilities to be financed;
 - b. amounts invested in a bona fide debt service fund, within the meaning of section 1.148-1(b) of the Regulations; and
 - c. amounts deposited in any reasonably required reserve or replacement fund to the extent such amounts do not exceed the least of maximum annual debt service on the Obligations, 125% of average annual debt service on the Obligations, or 10 percent of the stated principal amount (or, in the case of a discount, the issue price) of the Obligations;
- 26. the Obligations must include a provision requiring the City take all necessary steps to comply with the requirement that certain amounts earned on the investment of

gross proceeds of the Obligations be rebated to the federal government in order to satisfy the requirements of section 148 of the Code. The Obligations must provide that the City will:

- a. account for all Gross Proceeds, as defined in the Code and Regulations, (including all receipts, expenditures and investments thereof) on its books of account separately and apart from all other funds (and receipts, expenditures and investments thereof) and retain all records of such accounting for at least six years after the final Computation Date. The City may, however, to the extent permitted by law, commingle Gross Proceeds of its Loan with other money of the City, provided that the City separately accounts for each receipt and expenditure of such Gross Proceeds and the obligations acquired therewith;
- b. calculate the Rebate Amount, as defined in the Code and Regulations, with respect to its Loan, not less frequently than each Computation Date, in accordance with rules set forth in section 148(f) of the Code, section 1.148-3 of the Regulations, and the rulings thereunder. The City shall maintain a copy of such calculations for at least six years after the final Computation Date;
- c. as additional consideration for the making of the Loan, and in order to induce the making of the Loan by measures designed to ensure the excludability of the interest on the TWDB's Source Series Bonds from the gross income of the owners thereof for federal income tax purposes, pay to the United States the amount described in paragraph (b) above within 30 days after each Computation Date;
- d. exercise reasonable diligence to assure that no errors are made in the calculations required by paragraph (b) and, if such error is made, to discover and promptly to correct such error within a reasonable amount of time thereafter, including payment to the United States of any interest and any penalty required by the Regulations;
- 27. the Obligations must include a provision prohibiting the City from taking any action that would cause the interest on the Obligations to be includable in gross income for federal income tax purposes;
- 28. the Obligations must provide that the City will not cause or permit the Obligations to be treated as "federally guaranteed" obligations within the meaning of section 149(b) of the Code;
- 29. the transcript must include a No Arbitrage Certificate or similar Federal Tax Certificate setting forth the City's reasonable expectations regarding the use, expenditure and investment of the proceeds of the Obligations;

- 30. the Obligations must contain a provision that the City will refrain from using the proceeds provided by this TWDB commitment or the proceeds of any prior bonds to pay debt service on another issue more than 90 days after the date of issue of the Obligations in contravention of the requirements of section 149(d) of the Code (relating to advance refundings);
- 31. the transcript must include evidence that the information reporting requirements of section 149(e) of the Code will be satisfied. This requirement may be satisfied by filing an IRS Form 8038 with the Internal Revenue Service. In addition, the applicable completed IRS Form 8038 or other evidence that the information reporting requirements of section 149(e) have been satisfied must be provided to the Executive Administrator within fourteen (14) days of closing. The Executive Administrator may withhold the release of funds for failure to comply;
- 32. the Obligations must provide that neither the City nor a related party thereto will acquire any of the TWDB's Source Series Bonds in an amount related to the amount of the Obligations to be acquired from the City by the TWDB;

State Revolving Fund Conditions:

- 33. the City shall submit outlay reports with sufficient documentation on costs on a quarterly or monthly basis in accordance with TWDB outlay report guidelines;
- 34. the Obligations must include a provision stating that all laborers and mechanics employed by contractors and subcontractors for projects shall be paid wages at rates not less than those prevailing on projects of a similar character in the locality in accordance with the Davis-Bacon Act, and the U.S. Department of Labor's implementing regulations. The City, all contractors, and all sub-contractors shall ensure that all project contracts mandate compliance with Davis-Bacon. All contracts and subcontracts for the construction of the project carried out in whole or in part with financial assistance made available as provided herein shall insert in full in any contract in excess of \$2,000 the contracts clauses as provided by the TWDB;
- 35. the Obligations must include a provision stating that the City shall provide the TWDB with all information required to be reported in accordance with the Federal Funding Accountability and Transparency Act of 2006, Pub. L. 109-282, as amended by Pub. L. 110-252. The City shall obtain a Data Universal Numbering System (DUNS) Number and shall register with System for Award Management (SAM), and maintain current registration at all times during which the Obligations are outstanding;
- 36. the Obligations shall provide that all loan proceeds will be timely and expeditiously used, as required by 40 CFR § 35.3135(d), and also shall provide that the City will adhere to the approved project schedule;

37. the Obligations and Principal Forgiveness Agreement must contain a covenant that the City will abide by all applicable construction contract requirements related to the use of iron and steel products produced in the United States, as required by 31 TAC § 371.4 and related State Revolving Fund Policy Guidelines;

Drinking Water State Revolving Fund Conditions:

- 38. the City shall pay at closing an origination fee approved by the Executive Administrator of the TWDB pursuant to 31 TAC Chapter 371;
- 39. prior to closing, the Texas Commission on Environmental Quality, must make a determination, the form and substance of which is satisfactory to the Executive Administrator, that the City has demonstrated the necessary financial, managerial, and technical capabilities to proceed with the project or projects to be funded with the proceeds of these Obligations;
- 40. prior to the release of funds for professional consultants including, but not limited to, the engineer, financial advisor, and bond counsel, as appropriate, the City must provide documentation that it has met all applicable state procurement requirements as well as all federal procurement requirements under the Disadvantaged Business Enterprises program;

Pledge Conditions for the Loan:

41. the Obligations must contain a provision that for each year the Bonds are outstanding, the City will levy a debt service tax rate, and collect taxes sufficient for the repayment of annual principal and interest requirements on the Obligations;

PROVIDED, however, the commitment is subject to the following special conditions:

Special Conditions:

- 42. prior to closing, the City shall adopt and implement the water conservation program approved by the TWDB.
- 43. prior to the release of funds for the costs of planning, engineering, architectural, legal, title, fiscal, or economic investigation, studies, surveys, or designs for that portion of a project that proposes surface water or groundwater development, the Executive Administrator must either issue a written finding that the City has the right to use the water that the project financed by the TWDB will provide or a written determination that a reasonable expectation exists that such a finding will be made before the release of funds for construction;
- 49. prior to the release of construction funds for that portion of a project that proposes surface water or groundwater development, the Executive Administrator must have

issued a written finding that the City has the right to use the water that the project financed by the TWDB will provide;

- 51. prior to closing, the City shall execute a Principal Forgiveness Agreement in a form and substance acceptable to the Executive Administrator; and
- 52. the Principal Forgiveness Agreement must include a provision stating that the City shall return any principal forgiveness funds that are determined to be surplus funds in a manner determined by the Executive Administrator.

APPROVED and ordered of record this 15th day of December, 2022.

TEXAS WATER DEVELOPMENT BOARD

Brooke T. Paup, Chairwoman

DATE SIGNED: _____

ATTEST:

Jeff Walker, Executive Administrator

Attachment 4 **Review Date:** Project ID:

WATER CONSERVATION REVIEW

Wastewater Other

Water

Entity:

Other entity:

WATER CONSERVATION PLAN DA	TE:	Approvable Adopte				
	Total GPCD	Residential GPCD	Water Loss GPCD			
Baseline						
5-year Goal						
10-year Goal						
WATER LOSS AUDIT YEAR:			-			

Service connections:	Length of main lines (miles):	Water Loss GCD:
Retail population:	Connections per mile:	Water Loss GPCD:
		ILI ¹ :

1 – Infrastructure Leakage Index only applicable if > 16 connections per mile and > 3,000 service connections

WATER LOSS THRESHOLDS	Water Loss Project:					
Wholesale Adjusted:	Apparent Loss Gallons per connection per day	Real Loss Gallons per mile per day	Real Loss Gallons per connection per day	Apparent Loss Threshold Gallons per connection	Real Loss Threshold Gallons per mile per day	Real Loss Threshold Gallons per connection per day
Threshold Type:		montol		per day		
Does the applicant meet Water Loss Threshold Requirements?				Yes	No	NA

ADDITIONAL INFORMATION

STAFF NOTES AND RECOMMENDATIONS

DEFINITIONS

Adopted refers to a water conservation plan that meets the minimum requirements of the water conservation plan rules and has been formally approved and adopted by the applicant's governing body.

Apparent losses are paper losses that occur when the water reaches a customer, but the volume is not accurately measured and/or recorded due to unauthorized consumption, customer meter inaccuracy, or billing system and collection data errors.

Approvable refers to a water conservation plan that substantially meets the minimum requirements of the water conservation plan rules but has not yet been adopted by the applicant's governing body.

Best Management Practices are voluntary efficiency measures that save a quantifiable amount of water, either directly or indirectly, and that can be implemented within a specific time frame.

GPCD means gallons per capita per day.

GCD means gallons per connection per day.

Infrastructure Leakage Index (ILI) is the current annual real loss divided by the unavoidable annual real loss (theoretical minimum real loss) and only applies to utilities with more than 3,000 connections and a connection density of more than 16 connections per mile. The **ILI** is recommended to be less than 3 if water resources are greatly limited and difficult to develop, between 3 and 5 if water resources are adequate to meet long-term needs but water conservation is included in long-term water planning, and between 5 and 8 if water resources are plentiful, reliable, and easily extracted. The **ILI** is recommended as a bench marking tool, but until there is increased data validity of the variables used in the calculation, the **ILI** should be viewed with care.

NA means not applicable.

Real losses are the physical losses, largely leakage, from the infrastructure: mains, valves, and storage tank overflows. Real loss constitutes background leakage (unreported and difficult to detect), unreported leakage (leaks that do not surface but could be detected), and reported leakage (leaks that often surface and those that are detected by the utility through leak detection).

Residential GPCD is the amount of residential water use (single and multi-family customer use) divided by the residential population divided by 365.

Total GPCD is the amount of total system input volume divided by the retail population divided by 365.

Total water loss is the sum of the apparent and real water losses.

Water loss is the difference between the input volume and the authorized consumption within a water system. Water Loss consists of real losses and apparent losses.

Water Loss GPCD is the amount of water loss divided by the retail population divided by 365.

Water Loss per Connection per Day Calculated as the water loss volume divided by the number service connections divided by 365. This indicator allows for reliable performance tracking in the water utility's efforts to reduce water losses. It replaces water loss percentage.

Water Loss Thresholds are levels of real and apparent water loss determined by the size and connection density of a retail public utility, at or above which a utility receiving financial assistance from the Texas Water Development Board must use a portion of that financial assistance to mitigate the utility's system water loss.

Wholesale Adjusted represents that some utilities provide large volumes of wholesale water to other providers that travel through the general distribution system, so a calculation has been established to adjust for that volume of wholesale water. These adjustments are only applicable for use in determining whether a utility meets or exceeds water loss thresholds in review of their application for financial assistance. These adjustments should not be used for performance tracking or benchmarking.

Attachment 5



City of Daisetta Liberty County

